Calendar No. 852

97TH CONGRESS, 2d Session } SENATE { REPORT No. 97-584

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATION BILL, 1983

SEPTEMBER 24 (legislative day, SEPTEMBER 8), 1982.—Ordered to be printed

Mr. WEICKER, from the Committee on Appropriations, submitted the following

REPORT

[To accompany S. 2956]

The Committee on Appropriations reports the following bill (S. 2956) making appropriations for the Departments of Commerce, Justice, and State, the Judiciary, and related agencies for the fiscal year ending September 30, 1983, and for other purposes, and presents herewith information relative to the bill.

AMOUNT IN NEW BUDGET (OBLIGATIONAL) AUTHORITY

Amount of bill as passed by the House	$9,069,567,000
Amount of Senate bill above House	+28,716,000
Total bill as reported to Senate	9,098,283,000
Amount of appropriations, 1982	8,813,489,000
Amount of budget estimates, 1983, as amended	8,670,794,000
The bill as reported to the Senate:	
Over the appropriations for 1982	+284,794,000
Over the estimates for 1983	+427,489,000

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TIMING OF THE BILL

Traditionally, the Senate awaits House initiation and passage of appropriation bills before acting on them in Committee. This session, however, a combination of circumstances forced the Committee to begin its markup of a bill in advance of final House action. With time running out on the 1982 session, the Committee felt impelled to begin its own markup even before final House action was completed. Accordingly, overall House allowances in the report are based on Committee recommendations in that body, not final allowances.

SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The budget estimates for the departments and agencies included in the accompanying bill are contained in the budget of the United States for 1983 submitted in February 1982 (H. Doc. 97-124), and budget amendments submitted in April (H. Doc. 97-168), May (H. Doc. 97-185), and July (H. Doc. 97-206).

The total amount of new budget authority recommended by the Committee for fiscal year 1983 is $9,098,283,000. This amount is a net

increase of $284,794,000 from appropriations enacted for fiscal year 1982 for these departments and agencies, including the amounts in the Urgent Supplemental Appropriations Act, 1982 and the Supplemental Appropriations Act, 1982. The Committee recommendation is $427,489,000 above the budget estimate, as amended, and is $28,716,000 above the amount provided in the House bill.

HIGHLIGHTS OF THE BILL

The amounts recommended total $9,098,283,000 in new budget authority.

For the Department of Commerce, the total recommended is $1,744,448,000, a reduction of $57,332,000 from fiscal year 1982, and includes:

—For the Economic Development Administration $168,500,000 in new budget authority and $30,000,000 by transfer from the EDA revolving fund is recommended to provide the same program level as in fiscal year 1982; however, no funds are provided for the direct loan program.

—The Committee recommends $27,500,000 to continue the trade adjustment assistance program, including direct loans and technical assistance to firms injured by foreign trade.

—For NOAA, the recommendation is $887,945,000, an increase of $20,753,000 from the House bill. For operations, research, and facilities, the recommendation includes the restoration of $141,446,000 in program reductions including: $33,247,000 for sea grant, $18,000,000 for maintenance of a two polar orbiting system; and $13,555,000 for operations of LANDSAT.

Also included in the NOAA recommendations is the transfer of $7,170,000 in anticipated receipts from coastal energy impact fund to coastal zone management. These funds will cover second year funding for New York and New Hampshire programs, as well as assist those States facing serious funding shortages in the coming year.

—For the Patent and Trademark Office, the bill provided $73,855,000, including $7,769,000 to offset the costs of its new two-tier fee schedule to encourage the inventions of individuals and small businesses.

—The Committee recommends $15,000,000 to continue for the public facilities grants program, managed by NTIA.

For the Department of Justice, the Committee recommends a total of $2,705,272,000, an increase of $96,874,000 over fiscal year 1982, including:

—The Committee allowance provides $70,000,000 to maintain the funding of the juvenile justice program.

—The $48,429,000 for general administration includes $9,400,000 to restore the funding of the State and local drug grant program.

—The Committee added $8,985,000 for the U.S. attorneys and marshals as annualization of the recent supplemental appropriations that provided additional funding for the south Florida task force and other Justice activities.

—The Committee provides an addition of $10,000,000 for the Federal Bureau of Investigation to bolster the foreign counterintelligence program in accordance with the Intelligence Authorization Act. The funding of the FBI has also been increased by $570,000 to maintain the training of State and local law enforcement personnel.

—An additional $2,500,000 has been provided the Drug Enforcement Administration to restore a decrease of 100 work-years requested by the administration.

For the Department of State, the Committee recommends $1,864,289,000, an increase of $110,879,000 from 1982. Major changes from the budget include:

—The Committee recommends a reduction of $24,793,000 from "Salaries and expenses." Of this amount $11,300,000 is attributed to currency gains and $3,683,000 to rental increases. The recommendation also denies $5,900,000 requested for information and communication systems, pending approval of a 5-year ADP plan.

—The recommendation includes $1,800,000 to reopen and operate seven consulates, as provided in the recently enacted State Department Authorization Act.

The Budget recommendation for the Judiciary is $792,407,000, an increase of $69,864,000 over fiscal year 1982. The amount recommended is $6,933,000 less than the House allowance. The reduction from the House allowance is largely due to the freeze on GSA rental payments.

This bill provides funding for 19 related agencies in titles I, II, and III of the bill. The recommendations include:

—For the Equal Employment Opportunity Commission, $500,000 is provided to restore the grants to State agencies to fiscal year 1982 levels and $1,500,000 is added to restore reductions in litigation support.

—Increases are provided for the Federal Communications Commission; Federal Trade Commission; Federal Maritime Commission; and Securities and Exchange Commission to offset proposed personnel reductions.

—For the International Communication Agency, the recommendation provides the full amount requested. This includes an increase of nearly $27,000,000 for the international educational and cultural affairs programs over fiscal year 1982 levels. For the VOA, $25,000,000 is provided to meet its anticipated fiscal year 1983 obligational program.

—No funds are recommended for Radio Broadcasting to Cuba for which an authorization has yet to be enacted.

—$241,000,000 is recommended for the Legal Services Corporation, the same amount as fiscal year 1982. The recommendation includes the same language as that adopted by the Committee last year with respect to restrictions.

—A total of $547,878,000 for the Small Business Administration, including $12,000,000 for the small business development centers, and $205,000,000 for direct loans and guarantee authority of $3,000,000,000. The Committee recommends $25,000,000 to initiate the disabled and Vietnam veterans loan program.

On an overall basis, the recommendations include more than $50,000,000 in reductions for GSA rent increases. This was done pursuant to a general policy of freezing such payments at the fiscal year 1982 level for the same space. Appropriate allowance has been made in the limited cases where increased personnel are approved, such as the Patent and Trademark Office.

TITLE I—DEPARTMENT OF COMMERCE AND RELATED AGENCIES

DEPARTMENT OF COMMERCE

A total of $1,744,148,000 is recommended for the Department of Commerce, which is $57,332,000 less than the amount for 1982, but is $380,138,000 more than the budget estimates, and $9,423,000 over the House allowance. The reduction below the 1982 levels primarily relates to financing a larger part of the Patent and Trademark Office from the fees received by that Office.

The Committee recommends restoration of the programs of the Economic Development Administration, particularly in light of the continued high unemployment levels throughout the Nation. Sufficient funds are also included to maintain the trade adjustment assistance program to assist the many communities whose manufacturing base has been overwhelmed by imports.

While the EDA and trade adjustment assistance restorations are largely a reaction to present conditions, the Committee has taken a forward look by restoring funds to the National Oceanic and Atmospheric Administration. The oceans are one of the Nations greatest resources and the only area we may eventually have left to turn to for our energy and for our food. The additional resources recommended by the Committee are investments that promise large future dividends for the Nation.

General Administration

SALARIES AND EXPENSES

1982 appropriations to date	$33,045,000
1983 budget estimate	31,613,000
House allowance	31,613,000
Committee recommendation	31,448,000

The Committee recommends an appropriation of $31,448,000, a decrease of $1,597,000 from 1982 appropriations to date. The amount recommended is $165,000 less than the request and the House allowance.

This appropriation provides for the executive direction of the Department of Commerce, including the secretarial officers and their immediate staffs; for departmental staff services for management and administration, including such functions as budget, program evaluation, congressional relations, public information, legal services, organization and management studies, personnel, systems, publications, and security; and for the audit and investigative duties of the Inspector General.

The amount recommended allows for most mandatory cost increases for pay and related benefits, annualization of new positions granted for fiscal year 1981, rental payments, printing, communications, utilities, and contractual services. The reduction from the House allowance reflects a deduction of $165,000 to be determined by the Department.

CONSOLIDATION OF ADMINISTRATIVE ACTIVITIES

Earlier this year, the Committee gave tentative approval to portions of a proposed administrative consolidation. Those portions of the consolidation for which the Committee is now granting full approval for the Department to centralize and fund through the working capital fund involve: mail, travel, micrographics, space and property management, administrative payments, library services, and also the grants-administration functions of the NTIA, ITA, and MBDA. At the time that tentative approval for the above transfers was granted, the Committee deferred a decision on those portions of the consolidation plan which involve the publications, public affairs, civil rights, and legal activities of the agencies and bureaus within the Department. Also, the Committee deferred on the consolidation of the grants-administration functions of NOAA and the National Bureau of Standards.

Upon further examination, the Committee denies the remaining portions of the consolidation proposal, which had previously not been addressed. The consolidation plan has been carefully examined from the standpoint of the relationship of the individual elements to the policy functions of the bureaus. It is the Committee's view that those functions which provide administrative support to the agencies and bureaus should be consolidated where greater economies can be derived as a result and where there is minimal disruption to the operations of the bureaus. However, it is the Committee's view, that it is inappropriate to centralize within the Office of the Secretary those functions which, rather than providing administrative support to the routine operations of the bureaus, provide direct support to the policy functions of a bureau. In this regard, the Committee believes that legal advice, public affairs, additional grants-administration and civil rights should not be provided from a central core. The heads of each bureau and agency must be able to rely on the expertise within their own agencies for advise and counsel. In particular, the Committee is concerned about the consolidation of civil rights activities. The Committee believes that any issue as sensitive as an agency's policies with respect to the employment of minorities and women and their advancement should be made in direct participation with the head of the agency. The Committee was particularly troubled by the proposal to eliminate approximately 100 staff-years of effort within the Department.

The Committee did approve the partial centralization of grants-administering activities for those agencies with either no prior experience (ITA) or a poor record in this regard. The Committee believes, however, that NOAA and NBS should retain their grants activities because of the critical necessity for programmatic expertise in specialized areas and the demonstrated expertise of these agencies in handling this area of operations.

Furthermore, it is the Committee's view that the consolidation plan as it affects the policy areas listed above, would only further remove large portions of the policymaking apparatus of individual bureaus from accountability to the Congress. The Committee intends to appropriate funds to each agency and bureau for the performance of each of these functions and for those bureaus to provide an accounting for their expenditures in these areas. The transfer of funds to a central certificate would only serve to place accountability—outside of the Bureau's direct management and—therefore, outside of the direct control of the Appropriations Committees. This, the Committee believes is undesirable. The Committee directs the Department to cancel all existing details to the Office of the Secretary in the legal affairs, public affairs, grants, civil rights, and publications areas which the Committee has addressed in this report. Any further reorganization proposal will be addressed by the Committee pursuant to the provisions of section 508 of this bill.

Bureau of the Census

SALARIES AND EXPENSES

1982 appropriations to date	$59,400,000
1983 budget estimate	64,125,000
House allowance	70,950,000
Committee recommendation	66,319,000

The Committee recommends an appropriation of $66,319,000, an increase of $6,919,000 from 1982 appropriations to date. The amount recommended is $2,194,000 more than the request and $4,631,000 less than the House allowance.

This appropriation provides for the Bureau of the Census' statistical programs which include the measurement of the Nation's economy and the demographic characteristics of the population. These programs provide a broad base of economic, demographic, and social information used for decisionmaking by governments, private organizations, and individuals.

The Committee's recommendation includes funds for the assumption of two programs by the Bureau. In fiscal year 1983, the Bureau assumes responsibility for the quarterly financial report of general economic statistics from the Federal Trade Commission. The increase associated with this program is $1,600,000 and 47 positions. Preparation of the report by the Bureau is expected to improve the comparability of data used in the estimates of GNP and overall economic statistics. The Bureau will also assume responsibility for the Federal assistance award data system from the Community Services Administration to collect information on Federal financial assistance provided to State and local governments. Five additional positions and $250,000 are approved for this purpose.

In addition, the Committee has provided for the design of the survey of income and program participation (SIPP). The continuation of this survey has been recommended in the report entitled "Statistics for Economic Analysis: 1983 Budget Requirements," recently released by the Joint Economic Committee. Funds for this purpose were added in the

House bill; but are excess to the actual needs of the Bureau during fiscal year 1983. Information provided by the Bureau indicates that $2,600,000 and 72 positions will provide for further development of the survey and full testing of the procedures and questionnaire. Data collection will begin early in fiscal year 1984. The recommendation also reflects the reduction of $581,000 for GSA rental payments.

PERIODIC CENSUSES AND PROGRAMS

1982 appropriations to date	[illegible]
1983 budget estimate	91,294,000
House allowance	97,294,000
Committee recommendation	93,594,000

The Committee recommends an appropriation of $93,594,000, an increase of $5,696,000 from 1982 appropriations to date. The amount recommended is $2,300,000 more than the budget estimate and is $3,700,000 less than the House allowance.

This appropriation funds periodic censuses and surveys covering the major economic and demographic areas once or twice each decade. It also provides for the maintenance of geographic support activities required by the various censuses, the preparation of population and per capita income estimates, and the acquisition of large-scale data processing equipment.

The Committee allowance provides the full program requested by the Bureau and, in addition, the Committee has provided $2,300,000 to permit the Census of Agriculture to include Puerto Rico, Guam, and the Virgin Islands. The Committee has not approved increases provided by the House for local, State, and regional population estimates; the household survey redesign; or for the national travel survey.

The Committee also recommends inclusion of language, approved in prior years, prohibiting the prosecution of any person for failure to return forms associated with the 1978 Census of Agriculture, or the preparation of similar forms for any future agricultural census.

Economic and Statistical Analysis

SALARIES AND EXPENSES

1982 appropriations to date	$26,785,000
1983 budget estimate	32,652,000
House allowance	36,832,000
Committee recommendation	34,632,000

The Committee recommends an appropriation of $34,632,000, an increase of $7,847,000 from 1982 appropriations to date. The amount recommended is $1,980,000 more than the budget estimate and is $2,200,000 less than the House allowance.

This appropriation provides for the Bureau of Economic Analysis programs to maintain the national income and product accounts including GNP, personal income, and foreign investment accounts, and the Bureau of Industrial Economics to prepare industry-specific information, research, and analyses. The appropriation also provides for productivity promotion efforts of the Office of Productivity, Technology, and Innovation, and for economic assessment and policy support activities of the Department.

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The increase recommended by the Committee reflects all adjustments to base and program changes requested by the Bureau; including three transfers: $2,803,000 and 60 positions from the "Salaries and expenses, general administration" account; $478,000 from "Science and technical research"; and $700,000 from the Department of Transportation. The first transfer combines the economic policy functions of the former Assistant Secretary for Policy with the analytic and data collection functions of ESA. The second transfer is combined with the transfer of $1,980,000 from the National Technical Information Service (NTIS) as a part of the Department's revised structure for the Assistant Secretary for Productivity, Technology, and Innovation. The transfer of $700,000 from the Department of Transportation is part of the administration's plan to shift responsibility for coordinating and implementing the President's automobile revitalization program to the Under Secretary of Commerce for Economic Affairs.

The Committee recommendation also includes $700,000 and 19 positions for two new projects: The Office of Productivity, Technology, and Innovation (OPTI) will assume responsibility for coordinating Federal patent policy. $400,000 and 12 positions are recommended to develop statutory and administrative guidelines for ownership and licensing of Government-owned inventions, and monitoring the activities of other Federal agencies as they relate to patent policy. In addition, $3,000,000 and seven positions are provided OPTI for the assumption of those functions of the U.S. Metric Board that must be continued, such as coordination of Federal metric conversion, and liaison with private sector organizations.

The Committee has not approved $200,000 added by the House for the national economic accounts, nor does the Committee approve $2,000,000 added by the House, but not requested by the administration for implementation of the Stevenson-Wydler Technology Innovation Act of 1980.

Economic Development Administration

Economic development assistance programs

1982 appropriations to date	$198,500,000
1983 budget estimate	
House allowance	168,500,000
(By transfer)	(30,000,000)
Committee recommendation	168,500,000
(By transfer)	(30,000,000)

The Committee recommends an appropriation of $168,500,000, a decrease of $30,000,000 from 1982 appropriations to date. In addition, the Committee recommends the transfer of $30,000,000 from the EDA revolving loan fund. The amount recommended is the same as the House allowance.

No funds were requested for EDA program funding for fiscal year 1983, as the termination of EDA is part of the administration's economic recovery program. With the exception of the EDA direct loan program, for which no funds are recommended, the Committee allow-

ance provides for the same program level as that provided in fiscal year 1982:

Public works grants	$130,000,000
Planning assistance	25,500,000
Districts	(15,000,000)
Indians	(3,000,000)
States	(2,900,000)
Urban	(4,600,000)
Technical assistance	8,000,000
University centers	(3,000,000)
Research and evaluation grants	2,000,000
Economic adjustment grants	33,000,000

During fiscal 1982 EDA's program funds were controlled by the provisions of the Reconciliation Act, that mandated assistance to those projects for which profiles were onhand in August 1981. In view of the passage of time—and the general assumption that most of the approvable projects have been worked out of the profiles onhand—the Committee intends that the funds for public works grants also be used for new projects.

SALARIES AND EXPENSES

1982 appropriations to date	$25,000,000
(By transfer)	(3,500,000)
1983 budget estimate	15,448,000
House allowance	24,950,000
(By transfer)	(2,500,000)
Committee recommendation	24,950,000
(By transfer)	(2,500,000)

The Committee recommends an appropriation of $24,950,000 in new budget authority. In addition, $2,500,000 shall be derived by transfer from the EDA revolving loan fund. The amount recommended is $1,050,000 less than the amount available in 1982 and is $12,002,000 more than the budget request but the same as the House allowance.

The budget submitted in February requested appropriations of $15,448,000 to provide funding for salaries and expenses at a level sufficient to monitor and close out projects; service the loan and guarantee portfolio; and provide necessary support activities. Recent information submitted by the Department indicates that $25,770,000 will actually be necessary for this purpose. The increase recommended by the Committee is necessary to carry out the program outlined above in fiscal year 1983. The Committee has also included language from prior appropriation acts permitting the advance of $300,000 to the Small Business Administration for the processing of loan applications; and language requiring the maintenance of 47 economic development representative (EDR) positions.

INTERNATIONAL TRADE ADMINISTRATION

OPERATIONS AND ADMINISTRATION

1982 appropriations to date	$151,700,000
1983 budget estimate	137,371,000
House allowance	164,696,000
Committee recommendation	163,426,000

The Committee recommends an appropriation of $163,426,000, an increase of $11,726,000 from 1982 appropriations to date. The amount recommended is $26,055,00 more than the budget request and $1,270,000 less than the House allowance. The Committee has approved most of the requested increases, with the exception of $1,000,000 of the amount requested for training and $445,000 of the amount requested for GSA rental payments. In addition, the Committee recommendation includes $27,500,000 to continue in fiscal year 1983 the trade adjustment assistance (TAA) program activities at fiscal year 1982 levels. It is the Committee's intention that ITA will allocate the funds provided for the continuation of the TAA program as follows:

Technical assistance grants	$13,094,000
Direct loans	12,484,000
Administration	1,922,000
Loan guaranty authority	(28,250,000)
Total	27,500,000

The Committee recommends that the proposed language changes be approved as requested with regard to employment of Americans and aliens by contract for services abroad and the purchase of passenger motor vehicles for official use abroad. With regard to the request for an increase of $50,000 (from $115,200 to $165,200) for representation and reception expenses, the Committee recommends an increase of $20,000 to a total of $135,200. The Committee has also included language in the bill related to the levels for direct and guaranteed loans for the trade adjustment assistance program, which is required by title XXV, subtitle B, section 2524.(2) of Public Law 97–35, the Omnibus Budget Reconciliation Act of 1981.

STEEL IMPORTS

The Committee notes the problems facing both the carbon steel and specialty steel industries as a result of unfair foreign imports. The Secretary of Commerce, in concert with the U.S. Trade Representative, is directed to vigorously pursue investigations into the unfair subsidization by foreign governments of their steel industries, and further directs the Secretary to expedite the Department's investigation of those antidumping cases filed by domestic steel producers.

COAL EXPORTS

The Assistant Secretary of Commerce for Trade Development, as head of the Coal Interagency Working Group, is commended for his efforts to promote sales of American coal abroad. The Committee notes, however, that despite several years of planning and much talk, factors such as inadequate ports continue to constrain U.S. coal exports. The

Assistant Secretary is expected to work with others in the administration to ameliorate these impediments.

MINORITY BUSINESS DEVELOPMENT AGENCY

MINORITY BUSINESS DEVELOPMENT

1982 appropriations to date	$56,641,000
1983 budget estimate	50,000,000
House allowance	48,000,000
Committee recommendation	48,000,000

The Committee recommends an appropriation of $48,000,000, a decrease of $8,641,000 from fiscal year 1982 appropriations to date. The amount recommended is $2,000,000 less than the budget request and is the same as the House allowance.

The Minority Business Development Agency is the lead Federal agency for developing private sector market opportunities for minority firms. Specifically, MBDA's responsibilities are to coordinate the Federal effort to assist establishing of new minority business enterprises; work with private organizations, State and local governments, and business and trade associations to assist minority businesses; conduct pilot or demonstration projects and disseminate information on minority business opportunities; encourage Federal agencies to increase procurements from minority-owned firms; fund organizations to provide management and technical assistance to minority businesses; and recommend legislative and executive actions which facilitate minority business growth and development.

The Committee recommendation approved the full program requested for MBDA. Combined with the fiscal year 1982 deferral of $12,000,000, the Committee allowance will continue the overall program level provided by MBDA in fiscal year 1982.

DEPARTMENTAL WORKING CAPITAL FUND

The Committee has deleted language provided in the House bill which requires the approval of the Appropriations Committees prior to transferring any resources into the Department of Commerce working capital fund. The Committee again has included, under title V, language incorporating its reprograming procedures into the bill. The language is the same as that approved by the Senate in the last session. The Committee believes that transfers to or from the Commerce Department working capital fund would require approval under its reprograming procedures. Hence, the House language is superfluous.

UNITED STATES TRAVEL AND TOURISM ADMINISTRATION

SALARIES AND EXPENSES

1982 appropriations to date	$7,600,000
1983 budget estimate	5,033,000
House allowance	5,033,000
Committee recommendation	7,600,000

The Committee recommends an appropriation of $7,600,000 which is the same as 1982 appropriations to date. The amount recommended is

$2,567,000 more than the budget request and the House allowance. The Committee notes that the amount recommended is $2,400,000 less than the authorized level.

The Committee has inserted language in the bill similar to that contained in past legislation authorizing Federal fraud prevention activities. The language requires the Department of Commerce to maintain USTTA's overseas operations at the 1982 levels. It is the view of the Committee that this is essential to the promotion of travel and tourism to the United States. Furthermore, the Committee intends that no Washington support functions, including those attributable to the operation or support of the overseas offices, be charged to the obligation level established for the overseas offices.

National Oceanic and Atmospheric Administration

Operations, Research, and Facilities

1982 appropriations to date	$845,912,000
(By transfer)	(10,000,000)
1983 budget estimate	732,670,000
(By transfer)	(26,600,000)
House allowance	839,233,000
(By transfer)	(31,410,000)
Committee recommendation	868,786,000
(By transfer)	(26,740,000)

The Committee recommends an appropriation of $868,786,000, an increase of $22,874,000 over 1982 appropriations to date. The amount recommended is $136,116,000 over the budget request and is $29,553,000 more than the House allowance. In addition, the Committee recommends the transfer of $22,600,000 from projected unobligated balances in the account entitled "Promote and develop fisheries products and research pertaining to American fisheries", and $4,140,000 from coastal energy impact fund.

The table below indicates the Committee's changes from the budget request.

Programs affected by Committee action

	Committee action
I. Restoration of proposed reductions:	
Maintain marine boundary survey program	$+537,000
Maintain national geodetic control network	+1,000,000
Maintain ship operations and maintenance	+6,620,000
Improving resource survey methods and salmon smolt research	+1,078,000
Improving analyses used for stock abundance and distribution, and investigating United States-Canadian salmon interception	+1,971,000
Studies concerning the impact of variable atmospheric and oceanic conditions on fisheries habitats	+402,000
Application of advanced technology in data gathering	+520,000
Fisheries habitat investigations (excludes Oxford, Md. lab listed below)	+1,428,000
Environmental impact analysis	+1,424,000
Endangered species enforcement activities and sea turtle research	+760,000
Maintain Federal support to the Pribilof Islands at the 1982 level	+1,182,000
Maintain Federal support to the Columbia River hatcheries program	+4,357,000

Programs affected by Committee action—Continued

	Committee action
Anadromous fisheries grants	+3,000,000
Aquaculture research and development (excludes Newport, Oreg., and Stuttgart, Ark., labs listed below)	+4,886,000
Maintain steelhead enhancement planning and salmon vessel buy-back activities at the 1982 level	+3,500,000
Regional Fishery Management Councils for operations and administrative support services	+2,300,000
Fisheries grants to States	+4,000,000
Market news program and data collection activities	+3,606,000
Management of marine recreational fisheries	+633,000
Maintain laboratories at the 1982 level:	
Oxford, Md	+759,000
Tiburon, Calif	(1)
Charleston, S.C	(1)
Galveston, Tex	(1)
Gloucester, Mass	+1,180,000
Newport, Oreg	+300,000
Stuttgart, Ark	+157,000
Fisheries development research and services	+4,180,000
Regional ocean pollution projects	+4,333,000
Ocean technology and engineering services	+2,000,000
Maintain NOAA undersea research program	+3,755,000
Sea grant program	+33,247,000
Maintain weather stations proposed for closing (no weather stations will be closed) (18)	+927,000
Adjustments related to restoring the weather stations (45)	+1,062,000
Maintain fire weather services at 1982 levels	+825,000
Maintain fruit frost program at 1982 level	+209,000
Maintain four weather service forecast offices proposed for downgrading	+836,000
Maintain agricultural weather services at 1982 levels (no closures or reductions in offices; no decrease in services)	+1,260,000
Maintain NWS southern region headquarters, Fort Worth, Tex	+1,200,000
Upper atmosphere and space research (Boulder, Colo.)	+3,100,000
NEXRAD	+1,000,000
Aviation weather forecast preparation	+350,000
Maintain Great Lakes environmental research laboratory at 1982 level	+3,644,000
North Dakota-Utah-Nevada weather modification matching grant program	+900,000
Maintain two polar orbiting satellite systems	+18,000,000
Climate data base	+478,000
Maintain Environmental Science Information Center	+1,046,000
Redirect weather modification research	+2,759,000
Maintain global atmospheric research program	+2,221,000
Maintain administrative services commensurate with program restorations	+8,474,000
Maintain NACOA	+90,000
Subtotal	+141,446,000
II. Program enhancements added by Committee:	
Atlantic salmon research and tagging	100,000
Long Island Sound study	250,000
Chesapeake Bay study	250,000
Subtotal	+600,000

Programs affected by Committee action—Continued

	Committee action
III. Effect of legislative assumptions:	
Managing and charting user fees	−26,100,000
IV. Adjustments for transfers:	
Promote and develop fund	+4,000,000
Coastal energy impact fund	+12,170,000
Subtotal	+16,170,000
V. Other:	
Retention of personel	+4,000,000
Total	+136,116,000

[1] Included in program restorations listed above.

Pursuant to the original intent of the Mitchell Act, it is the intent of the Committee in appropriating these funds, the hatcheries currently rearing or releasing fish at or below Bonneville Dam include a program in fiscal year 1983 to release fish above the dam to rebuild upriver natural runs.

The budget request proposed the transfer of $26,600,000 from the fund entitled "Promote and develop fishery products and research pertaining to American fisheries". Revised estimates of receipts indicate that an additional $4,000,000 is anticipated. The Committee action transfers $22,600,000 of these funds and leaves $8,000,000 in the fund exclusively for external fisheries development and utilization grant purposes. This is the same level available for fishery promotion grants in fiscal year 1982. The budget had also requested the transfer of $16,310,000 from the fund entitled "Coastal energy impact fund". Because of congressional action on the Supplemental Appropriations Act for fiscal year 1982, and downward revisions in anticipated receipts, unobligated balances are estimated to be $11,310,000 in fiscal year 1983, of which the Committee has transferred $4,140,000 funds to offset needs for new budget authority in this account. The remaining $7,170,000 is transferred to coastal zone management to be available for current and future requirements there. The Committee action reflects the recent enactment of legislation authorizing NOAA to receive reimbursement from the FAA trust fund for aviation weather services. The Committee assumes $26,700,000 in reimbursement from the FAA.

The Committee recommends that the needs of the U.S. fishing industry should be considered in planning National Marine Fisheries Service Fishing Center research when necessary.

The Committee is also concerned over various gear conflicts in the U.S. fishing industry and urges the National Marine Fisheries Service and the regional councils to complete and adopt a plan that addresses gear conflict problems.

The Committee action restores most of the requested program reductions in the fiscal year 1983 budget. The Committee notes that for some programs, this is the third time the Committee has acted to restore proposed cuts in important oceans, fisheries, aquaculture, sea grant and weather service programs. While it is the intent of the Committee to work with the Department in a cooperative spirit, the Committee is con-

cerned that continued reconsideration of program reduction indicates a disregard for congressional guidance. It is the hope of the Committee that the Department and NOAA will recognize and communicate to OMB the clear congressional interest in our Nation's fisheries, oceans, and weather programs—interest which now has a lengthy legislative history. The Committee anticipates that, to this end, the budget for NOAA for fiscal year 1984 will take cognizance of congressional actions as the base for NOAA's budget request.

POLLUTION PROJECTS

Although the Committee has agreed to a reduction of $2,500,000 in regional ocean pollution projects, the Committee directs full funding for the Puget Sound ocean pollution projects. Furthermore, NOAA is encouraged to continue short- and long-term research into regional impacts of waste disposal in the marine environment, including the cooperative program currently being carried out jointly with the sanitation districts of Orange County, Calif.

NOAA WEATHER RADIO

The Committee has determined that an urgent need exists for a NOAA weather radio (NWR) transmitter in the Hickory County, Mo. area. NOAA's own field intensity measurements of signal levels from the closest NOAA weather radio station indicate that the levels are too weak to be reliable. The Committee directs that $12,800 be redirected from available funds to provide NOAA weather radio service in Hickory County. This amount assumes that a local FM or TV station will donate a site and provide electricity so that the $12,800 is composed of nonrecurring antenna hardware and installation ($10,000), and for the recurring telephone line charges and maintenance ($2,800).

POLAR ORBITING SATELLITE

The Committee takes particular note that its actions for fiscal year 1983 have added $18,000,000 for the polar orbiting satellite. While the amount recommended is $16,000,000 less than the amount added by the House for this program, the Committee remains committed to a two-satellite program. The reduction reflects the actual anticipated obligations for fiscal year 1983 for a two satellite program. The administration proposal to reprogram funds in fiscal year 1982 and to convert to a one-satellite program caused scheduling delays which will extend into fiscal year 1983.

NOAA RESEARCH

Also included within the total amount allowed by the Committee is $100,000 to provide for an Atlantic salmon research program including tagging studies in the Connecticut River and other New England waters; $250,000 to extend the ocean pulse program which monitors the general health of northeastern waters, to Long Island Sound; and $250,000 to establish long-term monitoring of Chesapeake Bay to augment present efforts of the Environmental Protection Agency.

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NATIONAL OCEAN SURVEY

The Committee has provided $1,000,000 to the National Ocean Survey to conduct scientific and technical surveys of shoreline, tide, and submerged lands in the State of Alaska. These funds are to be provided through reprograming by the National Oceanic and Atmospheric Administration no later than November 1, 1982.

These funds will be used by the National Ocean Survey in conjunction with the State of Alaska in a joint program to chart the territorial sea boundaries. The inadequate maps that are now available have caused unnecessary litigation between the State of Alaska and the United States, which will continue until more complete charting is available.

In addition to the funds earmarked above, the Committee directs that NOAA undertake similar ocean survey activity off the coast of Oregon. For this purpose not to exceed $1,000,000 is provided.

NOAA PERSONNEL

The Committee continues to be seriously concerned about further reductions in NOAA's employment level. The Committee has included $4,000,000 in this bill to specifically maintain staffing in NOAA at the fiscal year 1982 year-end employment level, both permanent and temporary, except as provided in this appropriation. These funds are necessary to cover the salaries and related expenses associated with reductions in employment that are reflected in the 1983 budget request. Any actions which would reduce NOAA employment below the fiscal year 1982 year-end employment level—beyond specific reductions approved in this appropriation—must be approved in advance by this Committee in accordance with the reprograming provision included in this bill.

The Committee has included in this bill, $7,480,000 to cover increased pay costs that were absorbed in fiscal 1982, but must be funded in fiscal 1983. This amount is included within the amount provided for adjustments to base.

COASTAL ZONE MANAGEMENT

1982 appropriations to date	$7,415,000
(By transfer)	(3,000,000)
1983 budget estimate	6,409,000
House allowance	8,409,000
(By transfer)	(3,600,000)
Committee recommendation	8,409,000
(By transfer)	(7,170,000)

The Committee recommends an appropriation of $8,409,000 in new budget authority. The amount recommended is $994,000 more than 1982 appropriations and is $2,000,000 more than the budget request. In addition, the Committee recommends the transfer of $7,170,000 from the coastal energy impact fund.

The coastal zone management program was established to encourage and assist the States in exercising their responsibilities in the coastal zone through the development, implementation, and administration of

management programs; to obtain the cooperation and participation of all Federal agencies, State and local governments, and regional agencies engaged in programs affecting the coastal zone; and to encourage these entities in the development and administration of coastal zone management programs consistent with Federal provisions and guidelines. The program consists of four major elements: program administration grants, estuarine sanctuary grants, marine sanctuaries, and program management. Program administration grants provide up to 80 percent of the cost of administering approved State management programs. The program management function provides technical and research assistance to the States, coordinates the program with other related Federal activities, and employs a multidisciplinary approach to provide effective ocean use planning and assessment.

The Committee recommendation provides $1,650,000 above the budget request for estuarine sanctuary grants; and restores the proposed program management reduction of $350,000 and eight positions. Of the amounts transferred from coastal energy impact fund to CZM, $600,000 is for the second-year funding of the coastal zone management program in New Hampshire and $3,000,000 is for New York. All other States which have participated in the program received at least 2 years funding.

The remainder of the transfer from the CEIF shall be used for those programs facing critical funding shortages in the coming fiscal year.

Federal Ship Financing Fund, Fishing Vessels

(LIMITATION ON GUARANTEED LOANS)

1982 appropriations to date	
1983 budget estimate	($25,000,000)
House allowance	
Committee recommendation	

The Committee has not approved the requested language limiting guarantee loans to $25,000,000. The Committee believes that since authority to extend loans to shoreside facilities has been recently enacted, any limitation enacted at this date might constitute an arbitrary ceiling for the program. The Committee prefers to evaluate the extent of demand for loans before considering a further limit on guaranteed loans.

FISHERIES LOAN FUND

1982 appropriations to date	
1983 budget estimate	
House allowance	$10,000,000
Committee recommendation	

The Committee recommends no funding for the fisheries loan fund. No budget request was submitted for this activity; however, $10,000,000 is included in the House bill. The Committee believes that Government intervention in the form of low interest loan funds is inappropriate.

FISHING VESSEL AND GEAR DAMAGE COMPENSATION FUND

1982 appropriations to date	$3,500,000
1983 budget estimate	1,750,000
House allowance	1,750,000
Committee recommendation	1,750,000

The Committee recommends an appropriation of $1,750,000, a decrease of $1,750,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

The fishing vessel and gear damage compensation fund provides direct compensation to fishermen whose vessels have been lost, damaged, or destroyed by foreign vessel operations in the U.S. fishery conservation zone (FCZ) or whose fishing gear has been lost, damaged, or destroyed by foreign or domestic vessels in the FCZ.

Sources of moneys for the fund may include: a surcharge not to exceed 20 percent of the fee imposed on any foreign fishing vessel; administrative fees paid by program claimants; revenues from deposits or investments of fund balances not immediately required; and funds not to exceed $5,000,000 borrowed from the Treasury in the event the fund balance is insufficient to pay claims.

Although the program does not use appropriated funds, the law stipulates that disbursements can be made only to the extent authorized by appropriation acts.

FISHERMEN'S CONTINGENCY FUND

1982 appropriations to date	$900,000
1983 budget estimate	250,000
House allowance	250,000
Committee recommendation	250,000

The Committee recommends an appropriation of $250,000, a decrease of $650,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

U.S. commercial fishermen are entitled, by title IV of the Outer Continental Shelf Lands Amendments of 1978, to compensation for damage or loss of fishing gear and resulting economic loss due to obstructions related to oil and gas exploration, development, and production in any area of the Outer Continental Shelf.

Holders of a lease, an exploration permit, easement, or rights-of-way are required to pay into the fund an amount not to exceed $5,000 per lease, permit, easement, or right-of-way per calendar year. Although the program does not use appropriated funds, the law stipulates that disbursements can be made only to the extent authorized in appropriation acts.

FOREIGN FISHING OBSERVER FUND

1982 appropriations to date	$5,000,000
1983 budget estimate	7,950,000
House allowance	6,950,000
Committee recommendation	6,950,000

The Committee recommends an appropriation of $6,950,000, an increase of $1,950,000 from 1982 appropriations to date. The amount rec-

ommended is $1,000,000 less than the budget request and the same as the House allowance.

The budget request is offset by $1,000,000 in anticipated carryover funds from fiscal year 1982; thus, there is no change in the requested program level for fiscal year 1983.

The Foreign Fishing Observer Fund, established by Public Law 96–339, which amended the Atlantic Tuna Convention Act of 1975, is to be used by the Secretary of Commerce to pay salaries, administrative costs, and data management costs associated with full observer coverage aboard foreign longline vessels fishing in the Atlantic billfish and shark fishery. The fund is financed through fees imposed on owners and operators of each foreign fishing vessel, that, in the judgment of the Secretary of Commerce, will fish in waters which may result in the incidental taking of billfish. Although the fund does not consist of appropriated funds, the amounts available in the fund can be disbursed only to the extent and in the amounts provided for in advance in appropriation acts.

FISHERMEN'S GUARANTY FUND

1982 appropriations to date	$1,800,000
1983 budget estimate	600,000
House allowance	600,000
Committee recommendation	1,800,000

The Committee recommends an appropriation of $1,800,000, which is the same as the 1982 appropriations to date. The amount recommended is $1,200,000 more than the budget request and the House allowance.

The Fishermen's Guaranty Fund, established by 22 United States Code 1977, provides compensation to vessel owners and crews for financial losses resulting from seizures of U.S. vessels by foreign governments on the high seas, or on the basis of rights or claims to territorial waters not recognized by the United States. Capital for the fund is derived from fees paid by vessel owners at rates established by the Secretary of Commerce and appropriations from the general fund.

The authorization legislation requires the fees to cover all administrative expenses and at least 33 percent of the value of the claims to be paid. The Committee allowance restores the proposed program reduction.

Patent and Trademark Office

SALARIES AND EXPENSES

1982 appropriations to date	$125,335,000
1983 budget estimate	68,086,000
House allowance	73,086,000
Committee recommendation	73,855,000

The Committee recommends an appropriation of $73,855,000. This amount is a decrease of $51,480,000 from 1982 appropriations to date, but is an increase of $5,769,000 above the budget request, and $769,000 above the House allowance of $73,086,000.

This recommendation provides funding for the second year of a 6-year plan to reduce patent pendency to 18 months by 1987. Under the

provisions of Public Law 96–517, all fees earned by the PTO will become reimbursements to the appropriation rather than go into the general fund of the Treasury. It is anticipated that this program will become fully operational on October 1, 1982, at the start of the 1983 fiscal year.

The Patent and Trademark Office estimates that its total funding requirement for 1983 is $154,934,000. However, the budget request assumed that there will be offsetting receipts in 1983 of $68,848,000; therefore, the appropriation request is for $68,086,000. The estimate of $68,848,000 is based on the establishment of fees for patent and trademark services at such a level that the agency will recover 100 percent of processing costs.

Legislation has been enacted that permits the establishment of a two-tier patent fee schedule providing a reduced fee for small, independent inventors. Such a two-tier fee schedule was not included in the original budget submission. It is estimated that the two-tier schedule will require additional appropriated funds. Consistent with that, the Committee's recommended level includes $7,769,000 to provide sufficient funding necessitated by the establishment of the two-tier patent fee schedule. This is offset by a reduction of $2,000,000 for GSA rental payments.

Science and Technical Research

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

1982 appropriations to date	$125,528,000
1983 budget estimate	106,342,000
House allowance	119,162,000
Committee recommendation	116,212,000

The Committee recommends an appropriation of $116,212,000, a decrease of $9,316,000 from 1982 appropriations to date. The amount recommended is $9,870,000 more than the request and is $2,950,000 less than the House allowance.

The Committee recommendation provides for mandatory increases contained in the budget request, but does not assume the transfer of the Institute of Computer Sciences and Technology (ICST) from National Bureau of Standards to the General Services Administration, legislation for which has not been enacted. The Committee has, therefore, provided $10,000,000 to maintain ICST within the National Bureau of Standards. The Committee allowance also takes into account a reduction of $1,980,000 associated with the transfer of the National Technical Information Service (NTIS) to Economic and Statistical Analysis. The recommendation incorporates the programmatic reductions requested in the following areas: materials and thermodynamic measurements and standards, $2,055,000; applied measurement programs, $2,326,000; technical support to industrial productivity, $800,000; maintenance of technical competence, $1,000,000; capital transfers and facilities, $1,145,000. The Committee has restored $1,000,000 for the last year of funding for the recycled oil program and restored fire research to its 1982 levels in the addition of $500,000. The Committee has not approved $1,600,000 added by the House for robotics.

TOXICITY OF COMBUSTION PRODUCTS

The Committee is most impressed with the work the National Bureau of Standards is conducting on the toxicity of combustion products and is pleased that NBS plans to continue this work to determine the relationship of its test protocol to real life situations. The Committee is further pleased that NBS recognizes the need for additional research designed to relate the protocol published in June 1982 to more meaningful real life situations.

Therefore, the Committee has added $350,000 to be allocated for this program as the beginning of a 3-year effort of additional research on combustion toxicity. The Committee believes that this research should be performed at the Southwest Research Institute or a comparable research facility. This research program should be designed to determine the relative role of combustion toxicity by developing comprehensive mathematical models for predicting overall hazards posed by fires. The Committee expects NBS to seek the advice and expertise of industry in coordinating and conducting this important research.

National Telecommunications and Information Administration

SALARIES AND EXPENSES

1982 appropriations to date	$16,483,000
1983 budget estimate	12,417,000
House allowance	12,417,000
Committee recommendation	12,667,000

The Committee recommends an appropriation of $12,667,000, a decrease of $3,816,000 from 1982 appropriations to date. The amount recommended is $250,000 more than the request and the House allowance.

The National Telecommunications and Information Administration (NTIA) was formed on March 26, 1978 to fulfill the broad national role given the Department of Commerce on telecommunications and information issues. NTIA's broad goals include: formulation policies to support the development, growth, and deregulation of telecommunications; furthering the efficient development and use of telecommunications and information services; providing policy and management for the use of the electromagnetic spectrum; and extending delivery of public telecommunications services to as much of the population as feasible. The budget request for this account assumed the reduction of $4,527,000 and 23 positions spread across several programs, including the reduction of 4 positions associated with the public telecommunications facilities program. Since the Committee is recommending continued funding of the facilities grants program, the Committee allowance provides $500,000 which includes the positions necessary to carry out this program. In addition, the Committee directs NTIA to conduct a comprehensive study of the Federal use of the radio spectrum during fiscal year 1983 with the goal of more efficiently using the scarce spectrum resource and reallocating to private sector use those portions of the spectrum not necessary for the efficient operation of the Federal Government. The Committee further directs that the cost of such a study, which has the potential to make available to the private sector much

needed spectrum, be absorbed within the amounts provided for in this bill. The Committee has denied $250,000 of the funds requested for travel.

The chairman of the Subcommittee on State, Justice, Commerce, and the Judiciary has requested that the Comptroller General investigate and report on NTIA's use of funds appropriated for travel. Subsequent to review of a GAO report on this matter, the subcommittee will entertain a request to reprogram funds for travel.

PUBLIC TELECOMMUNICATIONS FACILITIES, PLANNING, AND CONSTRUCTION

1982 appropriations to date	$18,000,000
1983 budget estimate	
House allowance	15,000,000
Committee recommendation	15,000,000

The Committee recommends an appropriation of $15,000,000, a decrease of $3,000,000 from fiscal year 1982 appropriations to date. The amount recommended is the same as the House allowance. The administration has recommended no funds for the continuation of this program.

This appropriation provides for matching grants to eligible applicants for the planning and construction of public telecommunication facilities including broadcast and nonbroadcast technologies.

The Committee's position regarding this program remains unchanged from that expressed in the report accompanying the fiscal year 1982 appropriation bill. NTIA grants have contributed to the portion of the Nation's populace who have access to public radio and television, but there remain some areas in which this service is not available. The goal of optimum coverage can be reached, and the Committee recommendation reaffirms the directive expressed in the fiscal year 1982 report that NTIA should not stop attempting to provide assistance to those who are unserved. The Committee has, therefore, included funding in fiscal year 1983 for a grant program at the maximum level authorized by law.

RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

MARITIME ADMINISTRATION

SHIP CONSTRUCTION

1982 appropriations to date	
1983 budget estimate	
House allowance	$25,000,000
Committee recommendation	25,000,000

The Committee recommends an appropriation of $25,000,000, which is the same as the House allowance.

The funds provided will permit the Maritime Administration to acquire three C–6 vessels for the National Defense Reserve Fleet. The ships will be acquired from operators replacing these vessels with vessels to be delivered by U.S. shipyards in 1982. While no funds were requested for the program in 1983, the Committee believes that these

funds will provide a measure of equity to ship operators with new vessels under construction in U.S. shipyards when the administration announced its intent to suspend funding for the program.

OPERATING-DIFFERENTIAL SUBSIDIES

(APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

1982 appropriations to date	($417,148,000)
1983 budget estimate	(454,010,000)
House allowance	(454,010,000)
Committee recommendation	(454,010,000)

The Committee recommends $454,010,000 for payment of obligations incurred for operating-differential subsides of American flag vessels. This amount is $36,862,000 above the amount made available in fiscal year 1982 for this program, but is the same as the budget request and the House allowance.

RESEARCH AND DEVELOPMENT

1982 appropriations to date	$8,491,000
1983 budget estimate	16,800,000
House allowance	15,300,000
Committee recommendation	15,300,000

The Committee recommends an appropriation of $15,300,000, an increase of $6,809,000 from 1982 appropriations to date. The amount recommended is the same as the House allowance and is $1,500,000 less than the budget request.

The objective of this program is to develop methods, systems, and equipment to improve productivity and efficiency in the U.S. shipbuilding and ship operating industries. The program is aimed at the development of technology and information which will result in lower shipbuilding costs, operating costs, and Government subsidies for ship construction and operation.

The Committee allowance approves an increase of $5,300,000 which is attributed to the transfer of budget authority from the Coast Guard operating expenses budget. It is administration policy that the proposed icebreaking budget be split among the principal user agencies. As a result, the Department of Defense, National Science Foundation, and Maritime Administration will reimburse the Coast Guard for this service. The Committee has denied the increase of $574,000 for advanced ship development, and has provided $609,000 of the $1,135,000 increase for advanced ship operations and $300,000 of the $700,000 increase for maritime technology. In addition, the Committee provided the full request for research facilities.

OPERATIONS AND TRAINING

1982 appropriations to date	$74,898,000
1983 budget estimate	71,013,000
House allowance	78,113,000
Committee recommendation	71,013,000

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The Committee recommends an appropriation of $71,013,000, a decrease of $3,885,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and is $7,100,000 below the House allowance. The Committee has, thus, approved the full program requested.

The House bill provided $7,100,000 above the request for replacement of the Massachusetts Maritime Academy's training ship, *Bay State*, which was damaged in an electrical fire last December. No request was submitted for this item and it was not considered in the Committee's allocation.

Federal Ship Financing Fund

(LIMITATION ON GUARANTEED LOANS)

1982 appropriations to date	($675,000,000)
1983 budget estimate	(600,000,000)
House allowance	.....
Committee recommendation	.....

The Committee has not approved language limiting guarantee loans to $600,000,000 during fiscal year 1983. While a similar limitation was approved by the Committee on the fiscal year 1982 Supplemental Appropriations Bill. The Committee notes that the language is considered legislation under the rules of the House and, therefore, it must be returned to the House in disagreement.

Department of the Treasury

CHRYSLER CORPORATION LOAN GUARANTEE PROGRAM

ADMINISTRATIVE EXPENSES

1982 appropriations to date	$1,356,000
1983 budget estimate	1,211,000
House allowance	1,211,000
Committee recommendation	1,211,000

The Committee recommends an appropriation of $1,211,000, a decrease of $145,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

This appropriation maintains the Office of Chrysler Finance and related support activities in the Department of the Treasury. The purpose of the Office is to monitor adherence of the Chrysler Corp. to the intent of the Chrysler Corporation Loan Guarantee Act of 1979 (Public Law 96–185).

Federal Communications Commission

SALARIES AND EXPENSES

1982 appropriations to date	$79,900,000
1983 budget estimate	74,446,000
House allowance	79,500,000
Committee recommendation	79,817,000

The Committee recommends an appropriation of $79,817,000, a decrease of $83,000 from 1982 appropriations to date. The amount recommended is $5,371,000 more than the budget request and $317,000 more than the House allowance.

The budget presented to the Congress assumed reductions of $8,024,000 and 296 positions across all program areas. The increase recommended by the Committee, combined with funds which will be available as a result of changed relocation assumptions, will permit the FCC to restore the proposed personnel reductions and proceed with program increases requested in the budget. The Committee directs the Commission to undertake the necessary efforts to implement H.R. 3239, particularly with respect to volunteer amateur radio testing. Necessary resources are included in the Committee allowance to perform this function in-house or through contract.

ANCHORAGE MONITORING STATION

The Committee allowance provides $500,000 of which $235,000 is for operations and $265,000 is for necessary repairs of the Anchorage, Alaska monitoring station. The Committee believes that continued funding of this FCC monitoring station is necessary. This station is essential to triangulation to locate lost aircraft and ships throughout the North Pacific Ocean. The facility is the sole means of monitoring and maintaining the quality of radio transmission in Alaska. Other States can rely on monitoring stations outside of its borders to serve this function. This is not true in Alaska where air travel, fishing, military, and civilian point-to-point transmissions are all dependent upon the operation of this system. The Committee intends that the FCC use all prudence in providing the capital improvements and equipment required to maintain the station. Costs can be kept to a minimum by using the existing building with restoration where necessary.

ARCTIC PROPAGATION STUDY

The Committee finds the need to continue appropriations through 1985 for the Arctic propagation study initiated last year. It is the intention of the Committee to provide funds necessary for followup of the initial program at not less than $50,000 in fiscal years 1983, 1984, and 1985. The benefits of this study in providing enhanced understanding of electromagnetic wave propagation in the Arctic is useful for civilian and military purposes and warrant continued Federal assistance.

LOW-POWER AND TRANSLATOR TELEVISION APPLICATIONS

The Committee is concerned with the delays which are currently present in the processing of low-power and translator television applications. The Committee is recommending resources for 15 additional positions and a minicomputer system to be devoted solely to the processing of these applications. The Committee expects that with these additional resources and the authority contained in Public Law 97-259 for random selection of applicants, that the Commission will greatly increase the number of applications processed. It is expected that until the computer system is fully operational in May 1983, that the Commission will process at least 35 applications per month. Once the computer system is operational, but no later than May 1983, the Commission will process applications at the rate of 260 per month.

Further, the Committee expects that by May 1983 the Commission will have final rules in place which will allow it to begin using a random selection process, where necessary, to make final grants.

Federal Maritime Commission

1982 appropriations to date	$11,448,000
1983 budget estimate	10,428,000
House allowance	11,500,000
Committee recommendation	11,500,000

The Committee recommends an appropriation of $11,500,000, an increase of $2,000 over 1982 appropriations to date. The amount recommended is $1,072,000 more than the budget request and is the same as the House allowance.

The Committee recommendation will permit the FMC to maintain the fiscal year 1982 personnel levels in fiscal year 1983. The Committee believes that the reduction of 50 positions would seriously hamper the Commission's ability to carry out its statutory mandate.

Federal Trade Commission

1982 appropriations to date	$68,774,000
1983 budget estimate	60,838,000
House allowance	63,638,000
Committee recommendation	63,638,000

The Committee recommends an appropriation of $63,638,000, a decrease of $5,136,000 from 1982 appropriations to date. The amount recommended is $2,800,000 more than the budget request and is the same as the House allowance.

The Committee recommendation denies $800,000 for GSA rental payments and provides $3,600,000 to restore some of the proposed reduction of 145 positions in the budget request.

The Committee recommendation includes an increase of $500 in the allowance for reception expenses to $2,000 from $1,500 in fiscal year 1982.

The Committee has included language in the bill to extend certain provisions of the FTC Improvements Act which will expire unless extended by September 30, 1982. Under the Committee recommendation, the use of funds appropriated to the FTC is subject to the limitations and provisions of that statute regarding public participation funding; regulation of commercial advertising; trademarks; agricultural cooperatives and marketing orders; and the legislative veto.

International Trade Commission

1982 appropriations to date	$17,803,000
1983 budget estimate	19,737,000
House allowance	19,150,000
Committee recommendation	19,150,000

The Committee recommends an appropriation of $19,150,000, an increase of $1,347,000 from 1982 appropriations to date. The amount recommended is $587,000 less than the budget request; however, it is the

same as the House allowance. The reduction from the budget request is entirely due to revised estimates of inflation. Therefore, the Committee allowance provides the full program requested by the Commission.

Marine Mammal Commission

SALARIES AND EXPENSES

1982 appropriations to date	$672,000
1983 budget estimate	594,000
House allowance	594,000
Committee recommendation	822,000

The Committee recommends an appropriation of $822,000, an increase of $150,000 from fiscal year 1982 appropriations to date. The amount recommended is $228,000 more than the budget request and the House allowance. Of the amount recommended, the Committee intends that $150,000 be used for the study of the Hawaiian monk seal. The remainder of the enhancement provided by the Committee is to be used to restore one position proposed to be cut in the budget and to study sea otters.

Office of the United States Trade Representative

1982 appropriations to date	$9,188,000
1983 budget estimate	10,100,000
House allowance	10,100,000
Committee recommendation	10,100,000

The Committee recommends an appropriation of $10,100,000, an increase of $912,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance. It provides for all mandatory increases including salary and personnel benefits, travel and transportation costs, communications, and other administrative expenses.

Securities and Exchange Commission

SALARIES AND EXPENSES

1982 appropriations to date	$83,306,000
1983 budget estimate	84,300,000
House allowance	88,600,000
Committee recommendation	88,040,000

The Committee recommends an appropriation of $88,040,000, an increase of $4,734,000 from 1982 appropriations to date. The amount recommended is $3,740,000 more than the budget request and is $560,000 less than the House allowance.

The recommendation reduces the amount available for GSA rental payments by $395,000 and provides an increase of $3,400,000 to restore reductions proposed in the budget. In addition $735,000 is provided for enhancement of the Commission's ADP program.

SMALL BUSINESS ADMINISTRATION

SALARIES AND EXPENSES

1982 appropriations to date	$221,945,000
(By transfer)	(19,200,000)
1983 budget estimate	228,000,000
(By transfer)	(16,600,000)
House allowance	218,029,000
(By transfer)	(21,600,000)
Committee recommendation	214,178,000
(By transfer)	(26,600,000)

The Committee recommends an appropriation of $214,178,000 in new budget authority and, in addition, $26,600,000 by transfer from the disaster loan fund for disaster loan making activities. The recommendation is $7,767,000 less than fiscal year 1982 appropriations to date. The Committee allowance is $13,822,000 less than the request for new budget authority and is $3,851,000 less than the House allowance.

The Committee recommendation denies $822,000 for the GSA rent increase but provides all other adjustments to base and mandatory increases. The Committee has also approved the requested program increase of $5,000,000 for specialized contract assistance. In addition, the Committee has restored $4,000,000 to SBA to offset planned personnel reductions.

SMALL BUSINESS DEVELOPMENT CENTER

During fiscal year 1982, SBA admitted two new States into the SBDC program, thereby raising the total number of centers to 21. The Committee has included language providing $12,000,000 for this pilot program to insure that this system of delivering management assistance is fully tested. The Committee's recommendation is $7,000,000 above that which was requested by the administration.

TECHNOLOGY ASSISTANCE PROGRAM

The administration's fiscal year 1983 budget proposal included no funds for continuation of limited technology assistance for improving technology transfer to small business firms throughout the Nation. With the passage of the Small Business Innovation Development Act, however, there is even greater reason to maintain such a capability at SBA. Accordingly, the Committee has provided and directs that $1,000,000 of the funds appropriated for SBA be used to improve its technology assistance efforts. By maintaining this program, a vital source of technology information and assistance will continue to be available to offerors, potential offerors, and firms conducting research under the Small Business Innovation Development Act.

BUSINESS DEVELOPMENT EXPENSE

As submitted to the Congress, the budget requested the transfer of funds for business development expense from the business loan and investment fund to salaries and expenses. The Committee action does not recommend this transfer. Instead, the Committee recommendation

for the business loan and investment fund, includes $15,000,000 for business development expense.

BUSINESS LOAN AND INVESTMENT FUND

1982 appropriations to date	$326,000,000
1983 budget estimate	143,700,000
House allowance	308,700,000
Committee recommendation	333,700,000

The Committee recommends an appropriation of additional capital totaling $333,700,000 for the business loan and investment fund. The total amount recommended is $7,700,000 more than fiscal year 1982 appropriations and is $190,000,000 more than the budget request and is the same as the House allowance.

Of the amount recommended, $205,000,000 is designated for new direct and immediate participation loans and $3,000,000,000 is for guaranteed loans. The $205,000,000 for new direct and immediate participation loans includes $145,000,000 for the direct business loan programs authorized by section 7(a) of the Small Business Act, as amended, $25,000,000 for the new veterans loan program discussed below, and $35,000,000, the currently authorized level, for the investment company loan program.

VETERANS LOAN PROGRAM

In addition to the funds provided for section 7(a) loans, the Committee has provided $25,000,000, which shall be used only for small business loans to disabled veterans and veterans of the Vietnam era. These funds are provided to establish the veterans loan program authorized by title III of Public Law 97-72. The Committee directs that the Administrator of the SBA establish this program expeditiously.

The following table indicates the loan levels recommended by the Committee:

[In millions of dollars]

General business loans	2,590
Direct	80
Guaranteed	2,510
Handicapped	20
Direct	15
Guaranteed	5
EOL	105
Direct	45
Guaranteed	60
Energy	20
Direct	5
Guaranteed	15

[In millions of dollars]

Development company loans	250
Direct	.....
Guaranteed	250
Investment company loans	195
Direct	35
Guaranteed	160
Disabled and Vietnam veterans loans	25
Direct	25
Guaranteed	.....
Total business loans	3,205
Direct	205
Guaranteed	3,000

DEVELOPMENT COMPANY LOAN PROGRAM

The Committee is concerned that the funds obligated by SBA for this program over the past 2 years have been far below the program's authorized level. Although $250,000,000 of guarantee funds were authorized in fiscal year 1982, the administration utilized less than one-half of this authority. While this lag may be explained, in part, by the fact that the first year of program operations concentrated on certifying companies to issue debentures, the Committee is concerned about the administration's adoption of policies which may inhibit the growth in the section 503 program and keep the program from reaching its full potential.

For example, the administration's policy, as stated in the standard operating procedures for the program, prohibits the subordination of 503 debentures to tax-exempt financing. This policy directly contravenes congressional intent. As set forth in the conference report on Public Law 96–302, Congress made clear that: "SBA should not disapprove the guarantee of any debenture, or any loan made with the proceeds of a debenture issue, solely because the proceeds would be used in a project whose other sources of financing include, or are collateralized by, tax-exempt industrial revenue or development bonds."

The Committee believes that the administration's restrictive policy, which contravenes congressional intent, should not continue. Therefore, the administration is directed to permit subordination of 503 debentures to tax-exempt financing.

DISASTER LOAN FUND

No funding for additional capital for the disaster loan fund was included in the President's budget request for fiscal year 1983. A program level of $440,000,000 is proposed for fiscal year 1983 to be financed from carryover balances, which are expected to be significantly larger than originally anticipated due to a reduced requirement for disaster loans to date in fiscal year 1982. Therefore, the Committee is not recommending any amounts for additional capital for the disaster loan

fund at this time. However, there is no way to estimate accurately the number or extent of disasters which may occur. In the event that the proposed level of $440,000,000 should prove to be insufficient, the Committee would expect the administration to submit a supplemental budget request expeditiously so that such additional requirements can be funded as quickly as possible.

The Committee has not recommended language limiting disaster lending. In the Committee's view, the disaster loan fund must retain a maximum amount of flexibility in order to meet any exigency.

LEASE GUARANTEE REVOLVING FUND

1982 appropriations to date	$3,000,000
1983 budget estimate	7,000,000
House allowance	3,000,000
Committee recommendation	

The Committee recommendation includes no additional capital for the lease guarantees revolving fund. The budget requested $7,000,000 to liquidate all claims arising throughout the remaining life of the program. The House provided $4,000,000. Current estimates from the Samll Business Administration indicate that additional capital will not be necessary for fiscal year 1983.

SURETY BOND GUARANTEE REVOLVING FUND

1982 appropriations to date	$19,000,000
1983 budget estimate	
House allowance	
Committee recommendation	

No funding was requested for additional capital for the surety bond guarantees revolving fund for fiscal year 1983. The proposed program level of $1,080,000,000 would be funded from unobligated balances carried over from fiscal year 1982. The program level approved for fiscal year 1982 was $1,200,000,000. The Committee believes that the proposed program reduction of $120,000,000 for fiscal year 1983 would have a serious effect on the ability of many small businesses to secure bonds and thus remain in business. In addition, the Committee notes that the carryover balances for this program will be significantly larger than originally anticipated due to a reduced level of activity for the current fiscal year. For these reasons the Committee has approved an increase of $120,000,000 above the proposed program level and expects the Small Business Administration to provide surety bonds for contracts totaling $1,200,000,000 for fiscal year 1983.

POLLUTION CONTROL EQUIPMENT CONTRACT GUARANTEE PROGRAM

The Committee has not approved language requested by the administration that would limit total commitments to guarantee loans to $150,000,000 of contingent liability for loan principal in qualified contracts. This limitation was proposed again this year as part of the administration's program to develop budgetary controls over Federal credit programs and would be in conflict with the $250,000,000 authorization established for this program in Public Law 97-35.

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This program is one of the Small Business Administration's most successful programs. Since its inception, the program's losses have been negligible and the initial $15,000,000 capital contribution to the pollution control bond revolving fund has more than doubled through both fees charged for guarantees, and agency investments of idle funds.

It is the Committee's judgment that it is sound public and fiscal policy to continue to permit small businesses which are forced to install nonproductive pollution control equipment access to this important, and often only, source of capital.

It is also the Committee's judgment that the continued availability of the guarantee of contracts financed with tax-exempt financing instruments is absolutely essential to the viability and continued success of the program, and the Committee strongly disagrees with the administration's current policy not to permit guarantees of instruments that involve tax-exempt financing.

There are currently pending approximately 98 qualified applications for a total of over $180,000,000; all pending applications involve tax-exempt financing. The small business applicants have indicated little interest in taxable financing because the higher interest rates and shorter loan terms involved would make such financing virtually prohibitive.

Accordingly, the Committee directs the Small Business Administration to reinstitute its policy that until recently permitted the guarantee of contracts financed with tax-exempt instruments. With this change in policy, the Committee is confident that the program would be able to operate at the full program level of $250,000,000.

TITLE II—DEPARTMENT OF JUSTICE AND RELATED AGENCIES

DEPARTMENT OF JUSTICE

The total amount of new budget authority recommended by the Committee for the Department of Justice is $2,705,272,000. The amount recommended is $96,874,000 more than the 1982 appropriations, $60,585,000 more than the budget estimates, and $920,000 over the House allowance for the Department.

The Committee was presented with budget amendments totaling $47,418,000 for the Department of Justice on the day before the subcommittee's markup of the bill. The Committee is aware that these amendments were pending within the administration for quite some time and the decision to hold them until the last hour precluded Committee consideration of a major part of them. The administration must appreciate that congressional budgetary procedures require the Appropriations Committees to work within limited allocations that allow little room for the addition of unforeseen requirements. The Department and the Office of Management and Budget must do a better job of projecting requirements of the Department and its bureaus.

General Administration

SALARIES AND EXPENSES

1982 appropriations to date	$42,274,000
1983 budget estimate	40,220,000
House allowance	45,968,000
Committee recommendation	48,429,000

The Committee recommends an appropriation of $48,429,000, an increase of $6,155,000 over the 1982 appropriations to date. The amount recommended is $8,209,000 more than the budget request and is $2,461,000 more than the House allowance.

This appropriation funds the development of policy objectives and the management of the Department and two organizations responsible for the administrative review and appeal of decisions relating to individuals: the Board of Immigration Appeals and the Pardon Attorney.

The Committee recommendation includes increases of $3,290,000 in adjustments to base; and provides $9,400,000 for continuation of the State and local drug grant program.

The Committee has denied $394,000 as a part of its general reduction against GSA rental payments. The Committee has also denied $797,000 requested for the Federal justice research program. The Committee believes this action is consistent with other actions taken to reduce discretionary funds available to Cabinet officers.

UNITED STATES PAROLE COMMISSION

1982 appropriations to date	$6,406,000
1983 budget estimate	6,856,000
House allowance	6,659,000
Committee recommendation	6,663,000

The Committee recommends an appropriation of $6,663,000, an increase of $257,000 from 1982 appropriations to date. The amount recommended is $193,000 less than the budget estimate and is $4,000 above the House allowance of $6,659,000.

The U.S. Parole Commission is an independent body within the Department of Justice which makes decisions regarding the granting or denial of parole, conditions of parole, supervision of parolees and mandatory releases, recommitment in the event of violation of the conditions of supervision, and termination of supervision as outlined in the 1976 Parole Commission and Reorganization Act.

The request includes $357,000 in uncontrollable increases and a programmatic reduction of 15 positions and $100,000. The Committee allowance denies $193,000 for GSA rental payments.

LEGAL ACTIVITIES

GENERAL LEGAL ACTIVITIES

1982 appropriations to date	$130,405,000
1983 budget estimate	136,565,000
House allowance	134,649,000
Committee recommendation	136,128,000

The Committee recommends an appropriation of $136,128,000, an increase of $5,723,000 from 1982 appropriations to date. The amount recommended is $437,000 less than the budget request and is $1,479,000 more than the House allowance.

This appropriation supports the Attorney General through the establishment of litigative policy, conduct of litigation, and various other legal responsibilities. The recommendation of the Committee provides for nondiscretionary increases, offset by a decrease of $517,000 and 11 positions associated for a transfer from the Criminal Division to the U.S. attorneys for criminal litigation. The amount recommended also provides a requested program increase of $415,000 for the Civil Division for private counsel fees and restores $1,479,000 of the $1,916,000 denied by the House for GSA rental payments.

ANTITRUST DIVISION

SALARIES AND EXPENSES

1982 appropriations to date	$44,000,000
1983 budget estimate	46,466,000
House allowance	43,389,000
Committee recommendation	43,948,000

The Committee recommends an appropriation of $43,948,000, a decrease of $52,000 from 1982 appropriations to date. The amount recommended is $2,518,000 less than the budget request and is $559,000 more than the House allowance.

The Committee recommendation assumes the absorption of $1,347,000 in 1982 pay increases and denies $505,000 for GSA rental payments. The Committee allowance also restores $1,328,000 and 43 positions cut by the House. The Committee intends that the remaining reduction of $666,000 from the request be levied against the more than $9,000,000 budgeted by the Division for other services.

Foreign Claims Settlement Commission

1982 appropriations to date	$734,000
1983 budget estimate	820,000
House allowance	781,000
Committee recommendation	774,000

The Committee recommends an appropriation of $774,000, an increase of $40,000 from 1982 appropriations to date. The amount recommended is $46,000 less than the budget estimate and is $7,000 less than the House allowance.

This appropriation covers the cost to the Commission of settling the claims of American citizens arising out of the nationalization, expropriation or other takings of their properties and interests by certain foreign governments. The recommended increase, comprised solely of uncontrollable costs will permit continuation of the Vietnam claims program and implementation of the recently enacted Czechoslovakia program. The Committee has denied $46,000 for increases in the GSA rental payments.

U.S. Attorneys and Marshals

SALARIES AND EXPENSES

1982 appropriations to date	$313,132,000
1983 budget estimate	320,945,000
House allowance	317,720,000
Committee recommendation	324,281,000

The Committee recommends an appropriation of $324,281,000, an increase of $11,149,000 over 1982 appropriations to date. The amount recommended is $3,336,000 more than the budget request and is $6,561,000 over the House allowance.

This appropriation funds the activities of U.S. attorneys who are responsible for the prosecution of criminal offenses against the United States and the representation of the U.S. Government in all civil actions, suits, or proceedings in which the United States is concerned. It also provides for the U.S. trustees who are responsible for administering bankruptcy cases in 18 pilot judicial districts; and for the U.S. Marshals Service which is responsible for protection of the Federal judiciary, protection of witnesses, service of process, execution of warrants, and the custody and transportation of unsentenced prisoners.

The Committee allowance provides for most nondiscretionary increases for the U.S. attorneys, including the increase of $517,000 and 11 positions transferred from the Criminal Division for criminal litigation. In addition, the recommendation provides $12,000,000 for the annualization of 222 positions provided under the Supplemental Appropriations

Act for fiscal year 1982. These funds will provide for the efforts of the U.S. attorneys in association with the south Florida anticrime task force, the additional collections effort conducted by the U.S. attorneys, and for implementation of the PROMIS system. The Committee has also included $800,000 and 22 positions for the U.S. attorney in the District of Columbia to deal with the workload associated with the D.C. Superior Court.

For the U.S. Marshals, the Committee recommendation reflects the transfer of $8,000,000 to the Judiciary. These funds are included under a new account entitled "Court Security" and will provide payment to the Marshals for protective services to the courts and judicial officers. The Committee has restored $1,029,000 and 50 positions for the service of private process. Legislation that would permit the Marshals Service to set fees for the service of private process and permit these fees to be used to offset requirements for appropriations has not been enacted. Also included in the Committee's recommendation is $2,139,000 and 11 positions necessary to annualize the requirements of the Marshals Service in connection with the south Florida anticrime task force.

No funds are included for continued funding of the U.S. Bankruptcy Trustees. The Committee notes that funds for this purpose have been included in the House bill. It is the view of the Committee that barring the enactment of legislation to terminate the pilot program, the Department must request additional funds for the trustees or absorb the costs of maintaining the program.

The $4,632,000 increase requested for GSA rent increases is denied.

SUPPORT OF U.S. PRISONERS

1982 appropriations to date	$31,523,000
1983 budget estimate	30,704,000
House allowance	30,704,000
Committee recommendation	30,704,000

The Committee recommends an appropriation of $30,704,000, a decrease of $819,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

This appropriation covers the costs of care and housing of Federal prisoners housed in contract detention facilities. The recommendation will enable the USMS to pay for 932,454 days of prisoner confinement in contract jails.

The Committee has recommended inclusion of requested language that not to exceed $2,800,000 shall be available for the purpose of renovating and equipping jail facilities that confine Federal prisoners, but has expanded the language to allow the funds to be used for construction.

FEES AND EXPENSES OF WITNESSES

1982 appropriations to date	$32,671,000
1983 budget estimate	35,400,000
House allowance	35,400,000
Committee recommendation	35,400,000

The Committee recommends an appropriation of $35,400,000, an increase of $2,729,000 from 1982 appropriations to date. This appropriation provides for fees and expenses of witnesses who appear on behalf of the Government in cases in which the United States is a party. Funds are included for fact and expert witnesses, for mental competency examination, and for witness protection.

The Committee recommendation provides $5,910,000 in program increases: for fact witnesses, $1,598,000; protection of witnesses, $1,712,000; expert witnesses, $2,493,000; and mental competency exams, $107,000.

Community Relations Service

Salaries and Expenses

1982 appropriations to date	$5,727,000
1983 budget estimate	5,926,000
House allowance	5,771,000
Committee recommendation	5,951,000

The Committee recommends an appropriation of $5,951,000, an increase of $224,000 from 1982 appropriations to date. The amount recommended is $25,000 more than the budget request and is $180,000 more than the House allowance.

The Community Relations Service was established by title X of the Civil Rights Act of 1964 to provide assistance to communities in resolving disagreements arising from discriminatory practices.

The Committee allowance provides for most nondiscretionary increases and restores $187,000 and 12 positions proposed for reduction. This restoration will allow the CRS to maintain existing program levels, particularly in program operations where the proposed reduction in personnel was 14 percent. The Committee has not allowed $162,000 of the requested increase for GSA rental payments.

Federal Bureau of Investigation

1982 appropriations to date	$767,009,000
1983 budget estimate	799,331,000
House allowance	799,478,000
Committee recommendation	806,803,000

The Committee recommends an appropriation of $806,803,000, an increase of $39,794,000 from 1982 appropriations to date. The amount recommended is $7,472,000 more than the budget request and is $7,325,000 more than the House allowance.

The Committee allowance provides the full program requested for the Bureau in fiscal year 1983 and, in addition, provides $10,000,000 to bolster the foreign counterintelligence program, as well as $570,000 for 1982 unfunded program costs for the general law enforcement training program. These funds are to be utilized for travel and training of State and local law enforcement officers at the FBI National Academy.

The Committee is concerned that the budget presented by the Department proposed the elimination of 408 positions, including 121 special agent positions. The Committee recognizes that these were largely

unfilled positions but they were unfilled because the money for them was directed to absorb pay raises and other cost increases. The Committee believes that this was contrary to clear congressional intent. The Committee anticipates that the Director of the FBI will assure that personnel resources are fully allocated among the Bureau's priority programs, and particularly expects that the increase for foreign counterintelligence will be fully utilized to enhance that activity which is the Department's highest ranking program.

The Committee has not allowed the request of $3,098,000 for increased GSA rental payments.

The Supplemental Appropriations Act of 1982 provided authority for the Bureau to collect fees for procurring fingerprint identification records for noncriminal employment and licensing purposes. The Committee has inserted the necessary language to operate this program in fiscal year 1983.

Immigration and Naturalization Service

1982 appropriations to date	$440,557,000
1983 budget estimate	524,599,000
House allowance	488,922,000
Committee recommendation	488,715,000

The Committee recommends an appropriation of $488,715,000, an increase of $48,158,000 from 1982 appropriations to date. The amount recommended is $207,000 less than the House allowance.

While the amount recommended would indicate a reduction of $35,884,000 from the budget request, it provides the full amount requested by the Department adjusted to account for transfers to other accounts at the request of the Department and adjustments in GSA rental payments.

The February 1982 budget requested $58,735,000 and 57 positions for the reception, processing, and care of newly arrived entrants, a function transferred to the Department of Justice from the Department of Health and Human Services under the provisions of Executive Order 12341. At the request of the Department, the Committee allocated $30,400,000 of these funds to the Federal Prison System.

The Committee recommendation denies $5,484,000 requested for GSA rental payments.

The Committee notes that it has included several language changes requested by the Department authorizing the expenditure of funds for the care of Cuban and Haitian entrants and providing for the purchase of 401 vehicles. In addition, the Committee has provided language included in prior year appropriation acts limiting the payment of overtime to no more than $20,000 unless a waiver is provided by the Commissioner.

ADDITIONAL DISTRICT OFFICE PERSONNEL

The Committee is concerned that inadequate staff have been assigned the INS district offices in Hartford, Conn., and Charlotte, N.C. A total of $427,000 has been redirected from the request for program direction

to maintain the responsiveness of these two offices by assigning a total of 10 additional personnel to them. Four of these additional positions are to be assigned to the adjudication activities in the Hartford office. The six additional positions for Charlotte consist of the following: One immigration examiner, to be assigned to Charleston, S.C.; two criminal investigators; and three applications clerks (typing). In addition, the Committee expects that sufficient funds will also be made available to convert to full-time status a part-time contract representative (typing) position so that the full-time complement of the Charlotte office will total 26.

The Committee is also concerned that no administrative law judge has ever spent a term of service at Charlotte. In view of the 200 deportation, exclusion, asylum, and rescission cases presently pending in the Charlotte office, it is the Committee's opinion that an administrative law judge should be assigned a term of service at that location. The Committee requests a report within 30 days of the plans of the INS to resolve the requirement for an administrative law judge for the backlog of cases at Charlotte.

PART-TIME INSPECTORS

The administration's budget proposes to convert 200 full-time permanent positions in the inspections program to part-time positions. The Committee questions the wisdom of reducing the full-time inspections work force at a time when our capacity for border management and control is already overstrained. It has been suggested, too, that the savings to be realized by utilizing part-time inspectors may be more than offset by losses in operational efficiency and effectiveness overall. Accordingly, the Committee recommends that the planned replacement of full time with temporary personnel be deferred until its implications can be more accurately assessed.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

1982 appropriations to date	$241,709,000
1983 budget estimate	246,945,000
House allowance	245,325,000
Committee recommendation	247,187,000

The Committee recommends an appropriation of $247,187,000, an increase of $5,478,000 from 1982 appropriations to date. The amount recommended is $242,000 more than the budget request and is $1,862,000 more than the House allowance.

The Committee allowance restores the reduction of $2,500,000 and 100 work-years proposed in the budget. The Committee directs that these funds be used to back fill in those areas from which agents have been drawn to staff the south Florida task force. The Committee recommendation denies $2,258,000 requested for GSA rental increases.

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FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES

1982 appropriations to date	$359,830,000
1983 budget estimate	376,533,000
House allowance	384,319,000
Committee recommendation	387,049,000

The Committee recommends an appropriation of $387,049,000, an increase of $27,219,000 from 1982 appropriations to date and is $2,730,000 above the House allowance.

These funds provide for the operation and maintenance of correctional institutions and community-based facilities; subsistence costs including medical care for offenders confined in these facilities; cost of administering inmate programs, including academic, social, occupational education, drug and alcohol addict treatment, and mental health programs; and program direction and management support costs of the central and regional offices.

The Committee allowance provides for the full program requested by the Department of Justice, adjusted solely to take into account a general reduction against GSA rental charges. The amount recommended reflects a requested transfer from INS of $8,400,000 and 42 positions for the care and housing of aliens.

In addition, the Committee has recommended $2,100,000 for activation of the Mount Laguna prison camp and $617,000 for the Miami Metropolitan Correctional Center. These increases provide for annualization of items included in the fiscal year 1982 supplemental.

NATIONAL INSTITUTE OF CORRECTIONS

1982 appropriations to date	$11,186,000
1983 budget estimate	11,054,000
House allowance	11,050,000
Committee recommendation	11,050,000

The Committee recommends an appropriation of $11,050,000, a decrease of $136,000 from 1982 appropriations to date. The amount recommended is $4,000 below the budget request and is the same as the House allowance. This reduction represents the Committee's denial of GSA increases.

The National Institute of Corrections works with State and local governments to assist them in developing and training their corrections staff, to conduct and support research regarding ways to improve correctional programs and to serve as a clearinghouse for information on improvements in corrections.

BUILDINGS AND FACILITIES

1982 appropriations to date	$55,481,000
1983 budget estimate	6,667,000
House allowance	28,667,000
Committee recommendation	6,667,000

The Committee recommends an appropriation of $6,667,000, a decrease of $48,814,000 from 1982 appropriations to date. The amount

recommended is the same as the budget request and is $22,000,000 below the House allowance of $28,667,000. The reduction from 1982 appropriations is comprised entirely of decreases for nonrecurring costs for construction, site acquisition, and rehabilitation and renovation of existing structures and utilities systems. The House allowance includes $22,000,000 for the construction of a new Federal penitentiary in central Arizona. This facility has since been funded under the Supplemental Appropriations Act for 1982. Although the Department requests that these funds now be designated for the construction of a second facility for the detention of aliens, the Committee believes that there is little justification to support this request.

Federal Prison Industries, Inc.

(LIMITATION ON ADMINISTRATIVE AND VOCATIONAL TRAINING EXPENSES)

1982 appropriations to date	($10,466,000)
1983 budget estimate	(8,740,000)
House allowance	(8,740,000)
Committee recommendation	(8,740,000)

The Committee recommends an appropriation of $8,740,000 a decrease of $1,726,000 from 1982 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

Federal Prison Industries, Inc. is entirely self-sustaining. The Corporation, which was established in 1934, is authorized to operate industries in Federal penal and correctional institutions and disciplinary barracks. Profits from the Corporation's industrial activities are used to fund inmate vocational training and to compensate inmates performing outstanding services in institutional operations. Industrial earnings in fiscal year 1983 are estimated to be $15,000,000.

The bill includes the usual language authorizing the Federal Prisons Industries, Inc., to make expenditures, contracts and commitments necessary for carrying out the programs set forth in the fiscal year 1982 budget. This is done in accordance with section 104 of the Government Corporation Control Act. The bill also includes the usual language setting limitations on the amount of Corporation funds to be available for administrative expenses ($2,524,000) and on the amount to be available for the vocational training of prisoners ($6,216,000).

The program increase of $3,340,000 was requested to establish several new employment programs at selected institutions.

Office of Justice Assistance, Research and Statistics

LAW ENFORCEMENT ASSISTANCE

1982 appropriations to date	$93,554,000
1983 budget estimate	18,514,000
House allowance	88,415,000
Committee recommendation	88,388,000

The Committee recommends an appropriation of $88,388,000, a decrease of $5,166,000 from 1982 appropriations to date. The amount recommended is $69,874,000 more than the budget request and is $27,000 less than the House allowance of $88,415,000.

The Committee allowance provides $70,000,000 for continuation of the juvenile justice program. This amount includes $67,600,000 for title II grants and $2,400,000 for administration of the program. The Committee has not approved $126,000 requested for GSA rental payments.

RESEARCH AND STATISTICS

1982 appropriations to date	$35,000,000
1983 budget estimate	37,142,000
House allowance	37,135,000
Committee recommendation	37,135,000

The Committee recommends an appropriation of $37,135,000, an increase of $2,135,000 from 1982 appropriations to date. The amount recommended is $7,000 less than the budget request and is the same as the House allowance.

This appropriation provides for the National Institute of Justice and the Bureau of Justice Statistics. The primary mission of the National Institute of Justice is to support research into the causes of crime and improvement of the criminal justice systems and to foster the practical application of knowledge developed through research. The Bureau of Justice Statistics is responsible for most major national statistical series and other sources of data concerning crime and criminal justice. The Committee has not approved the $7,000 increase for GSA rental payments.

RELATED AGENCIES

Commission on Civil Rights

SALARIES AND EXPENSES

1982 appropriations to date	$12,318,000
1983 budget estimate	11,626,000
House allowance	11,626,000
Committee recommendation	12,729,000

The Committee recommends an appropriation of $12,729,000, an increase of $411,000 from 1982 appropriations to date. The amount recommended is $1,103,000 more than the budget request and the House allowance.

The Committee allowance restores $1,103,000 and 33 positions proposed for reduction in the budget request.

Equal Employment Opportunity Commission

SALARIES AND EXPENSES

1982 appropriations to date	$144,739,000
1983 budget estimate	144,937,000
House allowance	142,545,000
Committee recommendation	144,007,000

The Committee recommends an appropriation of $144,007,000, a decrease of $732,000 from 1982 appropriations to date. The amount recommended is $930,000 less than the budget request and is $1,462,000 more than the House allowance.

The budget presented to the Congress requested substantial program reductions, as well as a reduction of $500,000 in grants to State and local agencies. The Committee believes it is inappropriate to cut back on both Federal equal employment enforcement and reduce the grant to those agencies that are expected to take on added responsibility. Testimony before the Committee indicated that the reductions in litigation support may well hinder the agency in the performance of its responsibility. Therefore, the Committee allowance restores $1,500,000 for litigation support and restores $500,000 for grants to State agencies. The Committee has not approved $2,930,000 requested for increased GSA space rental costs.

Legal Services Corporation

PAYMENTS TO THE LEGAL SERVICES CORPORATION

1982 appropriations to date	$241,000,000
1983 budget estimate	265,000,000
House allowance	241,000,000
Committee recommendation	241,000,000

The Committee recommends an appropriation of $241,000,000. The amount recommended is the same as the 1982 appropriation and the House allowance. The President has requested no funding for the Legal Services Corporation in 1983. The Committee continues to strongly support the continued delivery of civil legal assistance to the poor and notes that the adjustment from the Corporation's request reflects solely the existence of substantial balances held by grantees—thus permitting this offset. It is the intention of the Committee that the funds appropriated to be used maintain the existing Legal Services Corporation programs.

RESTRICTIONS ON PROGRAM ACTIVITIES

The Committee also adopted a series of amendments designed to restrict certain activities by Legal Services Corporation and its grantees. These amendments are identical to those approved by the Committee last year. These restrictions were adopted to provide more strict and specific guidance in the operation of the Legal Services Corporation and grantee programs.

The first restriction clarifies the ability of the Corporation to expend funds to represent aliens. Currently, the Corporation is prohibited from representing known illegal aliens, a restriction which has proven ineffective in practice. This Committee amendment prohibits the Corporation from expending money to represent any aliens, except those who fall into the specific categories set forth in this section.

Another provision also requires that, in making grants or entering into contracts for legal assistance, the Legal Services Corporation shall insure that any recipient organized primarily for the purpose of providing legal assistance to eligible clients be governed by a body which meets the criteria established in this provision.

The restriction will assure that a local recipient's board of directors reflects the composition of attorneys who practice in the locality served

by the recipient. Sixty percent of the members of the boards of directors must be attorneys admitted to practice in the State in which the legal assistance is to be provided, and must be appointed by the governing bodies of the State, county, or municipal bar association whose members represent a majority of the attorneys practicing law in the locality where the recipient is to provide legal assistance.

In determining the majority bar association(s) in the service area, the Corporation could decide that no one local bar association represented the majority of attorneys in that service area—for example, a multi-county service area—and that several bar associations—one from each county—could collectively appoint members to the local board, State bars would also likely play a role in the appointment process.

The Committee, however, considered and rejected a proposal that would have allowed any bar association representing attorneys practicing in the service area to appoint the board members specified in this amendment.

The Committee recognizes the practical difficulties involved in immediate compliance with this restriction. The Committee urges the Legal Services Corporation to work with bar associations, grantees, and others in the orderly and expeditious implementation of this provision. The Corporation is expected to impose grant conditions, develop regulations or take other appropriate action to assist grantees in meeting this requirement. Local grantees shall expeditiously submit a plan to the Corporation which outlines its proposed efforts to comply with this provision. Submission of the compliance plan should be viewed as a good faith effort by the grantee to comply; failure to submit a plan should not. The Committee further expects the Corporation to carefully monitor the efforts of local grantee organizations to implement their compliance plans, and to report thereon to the Committee.

Furthermore, none of the funds appropriated may be spent by any recipient on lobbying activities. The Committee believes that these activities take away time and attention from the central goal of the Corporation: to assist eligible clients with legal matters on an individual basis. The Committee recognizes that there may be occasions when legal assistance to an eligible client requires representation on behalf of the client before an agency, to resolve a specific claim directly involving the client's legal rights and responsibilities. Accordingly, the Committee has provided an exception to the general restriction to cover these specific instances. The Committee also recognizes that an individual legislator may seek information from a Legal Services employee, and the bill provides that recipients can respond to such requests, provided they are formally made. This ability to respond to formal requests means that the Corporation or its grantees can respond only to the person who made the formal request. It is not an authorization to communicate to other officials, nor does the Committee intend that an elected official can authorize the Corporation to communicate with other elected officials.

Finally, the Committee amendment provides that no funds appropriated under this act may be used to bring a class action against the

Federal Government or any State or local government unless such action is brought in accordance with policies or regulations adopted by the Board of the Corporation. Currently, local agency boards can authorize class action suits; this amendment will require that the Board of Directors of the Corporation itself regulate class action suits against other governmental bodies, through issuance of policies or regulations. This prohibition assures that recipients must conform to Corporation regulations in bringing class actions against the Government with these Federal funds. The Committee believes this will guard against the misuse of such actions while permitting their use in appropriate cases and thereby enhance the efficient and productive use of these funds.

TITLE III—THE DEPARTMENT OF STATE AND RELATED AGENCIES

DEPARTMENT OF STATE

The Committee recommends a total of $1,864,289,000 for fiscal year 1983 for the Department of State. This amount is $31,969,000 less than the total requested for fiscal year 1983 but is an increase of $110,879,000 over appropriations enacted to date for fiscal year 1982. The increases recommended over appropriations for the current year are due primarily to wage and price increases, increased requirements for international organizations and international peacekeeping activities, and additional funds for acquisition of buildings abroad. The amount recommended includes $1,310,976,000 for administration of foreign affairs, $526,915,000 for international organizations and conferences, $20,198,000 for international commissions, $1,700,000 for U.S. bilateral science and technology agreements, and $4,500,000 for the Asia Foundation.

Administration of Foreign Affairs

SALARIES AND EXPENSES

1982 appropriations to date	$950,814,000
1983 budget estimate	1,021,537,000
House allowance	999,833,000
Committee recommendation	996,744,000

The Committee recommends an appropriation of $996,744,000. This amount is $24,793,000 less than the budget request, but an increase of $45,930,000 from 1982 appropriations to date.

This appropriation provides the funds necessary for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations, and related activities.

The recommended appropriation includes funding for mandatory cost increases such as the annualization of the October 1981 pay increase and the increase in the executive pay cap, within-grade salary increases, wage and price increases overseas, and other mandatory increases.

The Committee has recommended program increases to strengthen political and economic analysis at key posts abroad; to prevent waste, fraud, and mismanagement; and to prevent visa fraud and provide better service. In addition, the Committee has recommended program increases to accommodate the projected workload increases in passport activities and overseas consular activities. The Department had requested these positions as uncontrollable adjustments to the base. The Com-

mittee does not consider it appropriate to request such funds as uncontrollable; however, in recognition of the need for these personnel, the Committee has included these resources in the recommended level. Prior to the submission of the 1984 budget to the Congress, it is anticipated that the Department of State will consult with the Committee to insure that its budget presentation conforms with requirements established by the Committee.

The Department's 1983 budget request includes approximately $14,956,000 in increases, either as built-in changes or program changes, for automated information systems and equipment. The Paperwork Reduction Act requires that agencies develop a long-range automation strategy which provides the framework for systems planning and acquisition. In response to questions raised during the hearings on the fiscal year 1983 budget, the Department indicated that it had not yet formulated a long-range integrated automation strategy. Technically, a plan does not have to be in place until the spring of 1983; however, responsible management requires that the Department not go forward with major system development and equipment acquisitions in the absence of such planning documentation. Although individual systems may evidence strong planning, the fact that there is no long-range plan for the whole Department suggests that greater attention needs to be given to the way in which these systems are related and the total systems costs. Accordingly, the Committee has deferred approval for a portion of the funding for these major initiatives until the 1984 budget at which time it is expected that the Department will have developed its long-range planning strategy. Funds are recommended for the travel document issuance and the consular systems, $1,082,000; the automated visa lookout system, three positions and $2,063,000; and the financial management system, $2,959,000. It is anticipated that the Department will keep the Committee apprised of the ongoing status of these systems which presumably will also be included in the long-range automation plan. However, for the reasons stated above, the Committee has not recommended funding for the two main frame computers, $2,500,000, and minicomputers, $3,393,000 at this time. The funds requested for secure telephones, $2,000,000, and replacement teletypewriter equipment, $2,000,000, are also recommended.

The Committee's recommended level reflects the general policy to maintain GSA rental costs at the 1982 level; therefore, the requested increase of $3,683,000 for GSA increases is denied. The recommendation includes a reduction of $1,000,000 due to a higher lapse rate for new positions approved for 1983 than was reflected in the budget request.

Finally, pursuant to the 1983 Department of State Authorization Act, language is included in the bill providing $1,800,000 for reopening and operating consulates abroad, pursuant to the State Department Authorization Act.

REPRESENTATION ALLOWANCES

1982 appropriations to date	$3,570,000
1983 budget estimate	3,876,000
House allowance	3,876,000
Committee recommendation	3,876,000

The Committee recommends an appropriation of $3,876,000. This is an increase of $306,000 from 1982 appropriations to date and is the same as the House allowance.

Representation allowances provide partial reimbursement to ambassadors, principal officers, and other Foreign Service officers for costs incurred for official entertainment. Official entertainment helps to establish and maintain close personal contacts with local government officials and with influential members of the local community. The increase of approximately 8 percent will provide partial relief from increasing prices overseas.

PROTECTION OF FOREIGN CONSULATES IN THE UNITED STATES

1982 appropriations to date	
1983 budget estimate	$6,000,000
House allowance	
Committee recommendation	

The Committee has not recommended the $6,000,000 appropriation request to reimburse State and local governments for the protection of foreign consulates or foreign consular officers in the United States in cases of extraordinary need due to the lack of authorization. This program requires an authorization separate from that for the rest of the Department of State for fiscal year 1983, which was recently enacted.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD

1982 appropriations to date	$203,625,000
1983 budget estimate	190,040,000
House allowance	190,040,000
Committee recommendation	193,040,000

The Committee recommends an appropriation of $193,040,000, an increase of $3,000,000 over the budget request of $190,040,000, which was allowed by the House.

Funds in this appropriation are used for the construction or acquisition and operation and maintenance of office space for the Foreign Service and other U.S. Government agencies, as well as living quarters for American staff at diplomatic and consular posts where housing problems exist.

The amount recommended for 1983 would provide $51,800,000 for construction of an office building and ambassador's residence in Riyadh, the relocated capital of Saudi Arabia, and $3,800,000 for completion of the Moscow complex construction; $20,395,000 for projects in Port Moresby, Papua New Guinea; Kuala Lumpur, Malaysia; Gaborone, Botswana; Accra, Ghana; Warsaw, Poland; Quito, Ecuador; Karachi, Pakistan; and Bonn, West Germany. Increases for 1983 are offset by decreases as a result of major projects that are fully funded, including those in Moscow, Cairo, and Tokyo.

In addition, the Committee has provided $3,000,000 for the conversion of U.S. Government-owned buildings in Budapest for use as staff housing.

ACQUISITION, OPERATION, AND MAINTENANCE AND BUILDINGS ABROAD

(SPECIAL FOREIGN CURRENCY)

1982 appropriations to date	$9,102,000
1983 budget estimate	9,960,000
House allowance	8,360,000
Committee recommendation	8,360,000

The Committee recommends an appropriation of $8,360,000. This amount is $1,600,000 less than the budget request and $742,000 less than 1982 appropriations to date. It is the same as the House allowance.

This appropriation provides dollars to purchase foreign currencies from the U.S. Treasury that have been generated by the sale of commodities and/or the repayment of loans. Section 4 of the Foreign Service Building Act, as amended, makes these funds available for carrying out the buildings program overseas. In 1983, currencies excess to U.S. Government requirements are expected to be available for use in Burma, Guinea, India, and Pakistan.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

1982 appropriations to date	$4,400,000
1983 budget estimate	4,400,000
House allowance	4,400,000
Committee recommendation	4,400,000

The Committee recommends an appropriation of $4,400,000 as requested. This is the same amount as the 1982 appropriations to date and the House allowance.

This appropriation is required in order for the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. These funds provide for the relief and repatriation loans for destitute American citizens abroad and are available for other emergencies in the Department of State.

BUYING POWER MAINTENANCE FUND

1982 appropriations to date	$1,500,000
1983 budget estimate	15,000,000
House allowance	4,500,000
Committee recommendation	4,500,000

The Committee recommends an appropriation of $4,500,000. This amount is $10,500,000 less than the budget request, but is an increase of $3,000,000 from 1982 appropriations to date and is the same as the House allowance.

The buying power maintenance appropriation provides funds to meet unexpected increases in the Department of State's overseas operations resulting from adverse fluctuations in foreign currency exchange rates and overseas wages and prices.

The appropriation is available to offset fluctuations in three appropriations—salaries and expenses; representation; and acquisition, opera-

tions and maintenance. This appropriation is limited to use in the 16 countries which are members of the Organization for Economic Cooperation and Development.

Funds appropriated for this purpose in 1982 were not available to the Department during that fiscal year due to the lack of authorizing legislation. Authorization for this program is included in the recently enacted Department of State authorization bill for fiscal years 1982 and 1983.

It is anticipated that the recommended $4,500,000 appropriation, in addition to the $1,500,000 appropriated in 1982, will provide a total of $6,000,000 for 1983 to help meet unbudgeted increases in the Department of State's overseas operations resulting from unexpected declines in the value of the dollar and unanticipated wage and price increases. In addition, any foreign exchange savings which may be deposited in this account will also be available.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

1982 appropriations to date	$8,128,000
1983 budget estimate	8,744,000
House allowance	8,744,000
Committee recommendation	8,744,000

The Committee recommends an appropriation of $8,744,000, an increase of $616,000 from 1982 appropriations, for payment to the American Institute in Taiwan. This is the same as the budget estimate and the House allowance.

The 1983 budget request would provide funding for nondiscretionary items including salary and price increases and for the establishment of vehicle, furniture, and equipment replacement programs.

The Taiwan Relations Act authorized the continuation of commercial, cultural, and other relations between the people of the United States and the people on Taiwan. Such relations are to be carried out by or through the American Institute in Taiwan. The institute is a nonprofit, private corporation funded by an appropriation to the Secretary of State. The institute administers programs in the areas of economic and commercial services, cultural activities, travel services, general affairs, and logistics. In addition to these activities, the institute operates a language school in Taipei.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

1982 appropriations to date	$77,812,000
1983 budget estimate	91,312,000
House allowance	91,312,000
Committee recommendation	91,312,000

The Committee recommends an appropriation of $91,312,000, an increase of $13,500,000 from 1982 appropriations to date. This is the full amount of the budget request and is the same as the House allowance.

The Foreign Service retirement and disability fund appropriation is authorized by the Foreign Service Act of 1980. Section 821 of that act provides for an appropriation to the fund, in 30 equal annual installments, of the amount required for the unfunded liability created by new or liberalized benefits, new groups of beneficiaries, or increased

salaries on which benefits are computed. In addition, the act also authorizes an appropriation to the fund to finance, for each fiscal year, an amount equal to the balance of annual costs to the fund in excess of current employee and employer contributions.

International Organizations and Conferences

Contributions to International Organizations

1982 appropriations to date	$398,240,000
1983 budget estimate	438,515,000
House allowance	449,815,000
Committee recommendation	444,315,000

The Committee recommends an appropriation of $444,315,000, an increase of $46,075,000 from 1982 appropriations to date. This amount exceeds the budget request by $5,800,000 but is $5,500,000 below the House allowance.

This appropriation provides the U.S. share of the costs of those international organizations of which it is a member by treaties, conventions, or specific acts of Congress. The request represents the U.S. share of the costs of our assessed contributions to 44 international organizations. More than 70 percent of this amount represents assessments from the United Nations and specialized agencies.

The request for 1983 includes $332,681,000 for assessments deferred from 1982, and $105,834,000 to meet partial obligations in 1983. The 1983 estimates reflect approved budgets of only a few organizations. This deferral will essentially complete the process, originally recommended by the administration and begun by the Congress in fiscal year 1981, which would change the timing of the payment of United States-assessed contributions to such organizations. The objective of the change in the timing of such payments is to enable the Department of State to estimate more accurately future budget requirements. Under the change, the Department would prepare the budget request for this account after the budget for each organization has been adopted rather than in advance as has been the case for the past several years. The United States, under this new procedure, will ultimately pay its full assessment to each organization in the fourth quarter of the calendar year which corresponds to the first quarter of the United States subsequent fiscal year.

The Committee has provided an increase of $5,800,000 over the budget request in order to pay the United States full calendar year assessment to the Inter-American Institute for Cooperation on Agriculture. This action would afford the same treatment to the IICA as has been given to other Inter-American organizations which were exempted from the deferral process, described above, because of the potential problems confronting those organizations which receive a significant proportion of their total funding from the United States. The House allowance had included an increase of $11,300,000 for IICA; however, the Department of State has indicated that $5,800,000 is sufficient to meet the IICA's requirements for the full year.

The following table sets forth the amount provided for each of the international organizations under the Committee's recommendation:

Contributions to international organizations

UNITED NATIONS AND SPECIALIZED AGENCIES	*Fiscal year 1983 recommendation*
United Nations	$144,477,000
United Nations Educational, Scientific, and Cultural Organization	38,646,000
International Civil Aviation Organization	3,769,000
World Health Organization	42,906,000
Food and Agriculture Organization	33,971,000
International Labor Organization	30,657,000
International Telecommunication Union	3,953,000
World Meteorological Organization	2,744,000
Intergovernmental Maritime Consultative Organization	314,000
Universal Postal Union	564,000
World Intellectual Property Organization	324,000
International Atomic Energy Agency	13,834,000
Subtotal	316,159,000
INTER-AMERICAN ORGANIZATIONS	
Inter-American Indian Institute	166,000
Inter-American Institute for Cooperation on Agriculture	12,506,000
Pan American Institute of Geography and History	396,000
Pan American Railway Congress Association	23,000
Pan American Health Organization	28,567,000
Organization of American States	46,738,000
Subtotal	88,396,000
REGIONAL ORGANIZATIONS	
South Pacific Commission	797,000
North Atlantic Treaty Organization	18,807,000
North Atlantic Assembly	340,000
Colombo Plan Council for Technical Cooperation	8,000
Organization for Economic Cooperation and Development	13,071,000
Subtotal	33,023,000
OTHER INTERNATIONAL ORGANIZATIONS	
Interparliamentary Union	291,000
International Bureau of the Permanent Court of Arbitration	8,000
International Bureau of the Publication of Customs Tariffs	45,000
International Bureau of Weights and Measures	331,000
International Hydrographic Organization	52,000
International Institute for the Unification of Private Law	65,000
Hague Conference on Private International Law	72,000
Maintenance of Certain Lights in the Red Sea	24,000
Bureau of International Expositions	21,000
Customs Cooperation Council	1,746,000
International Center for the Study of the Preservation and Restoration of Cultural Property	442,000
International Organization for Legal Metrology	56,000

Contributions to international organizations—Continued

OTHER INTERNATIONAL ORGANIZATIONS—Continued

International Agency for Research on Cancer	1,028,000
General Agreement on Tariffs and Trade	1,842,000
International Office of Epizootics	50,000
World Tourism Organization	213,000
International Cotton Advisory Committee	126,000
International Rubber Study Group	39,000
International Seed Testing Association	4,000
Lead and Zinc Study Group	29,000
International Natural Rubber Organization	253,000
Subtotal	6,737,000
Total	444,315,000

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

1982 appropriations to date	$60,938,000
1983 budget estimate	73,400,000
House allowance	73,400,000
Committee recommendation	73,400,000

The Committee recommends an appropriation of $73,400,000 for contributions for international peacekeeping operations, an increase of $12,462,000 from 1982 appropriations to date. This is the full amount of the budget estimate and is the House allowance.

This appropriation provides funds for the U.S. share of the cost of maintaining two United Nations peacekeeping operations. These are the United Nations interim force in Lebanon (UNIFIL) and the United Nations disengagement observer force on the Golan Heights (UNDOF). The increase for 1983 results from an adjusted assessment for the U.S. share of the expanded United Nations interim force in Lebanon.

INTERNATIONAL CONFERENCES AND CONTINGENCIES

1982 appropriations to date	$7,284,000
1983 budget estimate	9,576,000
House allowance	9,200,000
Committee recommendation	9,200,000

The Committee recommends an appropriation of $9,200,000. This amount is $376,000 less than the budget request but is an increase of $1,916,000 from the 1982 appropriations to date and the same as the House allowance.

This appropriation provides funds for U.S. participation in multilateral intergovernmental conferences and contributions to new or provisional international organizations. In addition, the appropriation includes funds for expenses of congressional delegations to four international parliamentary groups.

The amount recommended includes $1,653,000 for continued U.S. participation in the Mutual and Balanced Force Reduction Negotiations in Vienna. It also provides for continued U.S. participation in a large number of OECD meetings in dealing with relations between producers and consumers and for continued U.S. participation in a large number

of meetings of UNCTAD's integrated program for commodities. Of the total increase provided for fiscal year 1983, $1,554,000 is due to inflation and increased funding for new and provisional organizations. The reduction from the budget request is due solely to projected carryover balances.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

SALARIES AND EXPENSES

1982 appropriations to date	$7,927,000
1983 budget estimate	8,754,000
House allowance	8,754,000
Committee recommendation	8,754,000

The Committee recommends an appropriation of $8,754,000 for salaries and expenses of the International Boundary and Water Commission. This amount is the budget estimate and the House allowance. No funds were requested in the President's budget for the construction appropriation for fiscal year 1983.

The International Boundary and Water Commission is charged by a series of treaties between the United States and Mexico with the application, regulation, and exercise of the rights and obligations which the two countries have jointly assumed for the solution of boundary and water problems.

The recommended level provides an increase of $280,000 to cover mandatory wage and price increases for the operation and maintenance of 12 treaty-related projects. In addition, it provides an increase of $547,000 for the operation and maintenance of the Amistead Dam powerplant, which will be completed in May 1983, and those sections of the 1970 Boundary Treaty project scheduled for completion by 1983.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

1982 appropriations to date	$2,847,000
1983 budget estimate	2,918,000
House allowance	2,918,000
Committee recommendation	2,918,000

The Committee recommends an appropriation of $2,918,000, an increase of $71,000 from 1982 appropriations to date. This amount is the budget estimate and the House allowance.

This appropriation provides funds for the U.S. share of expenses of the International Boundary Commission and the International Joint Commission for fiscal year 1983. The International Boundary Commission maintains the physical boundary between the United States and Canada by surveying, inspecting, and clearing the boundary and replacing or repairing markers as needed.

The International Joint Commission regulates and conducts investigations of boundary waters for the regulation of levels and flows of water, pollution abatement and water quality control, and such other related matters referred by the Governments of the United States and Canada and of mutual concern to both countries.

INTERNATIONAL FISHERIES COMMISSION

1982 appropriations to date	$8,237,000
1983 budget estimate	8,526,000
House allowance	8,526,000
Committee recommendation	8,526,000

The Committee recommends an appropriation of $8,526,000 for the International Fisheries Commission. This is the budget request and the House allowance.

This appropriation funds the U.S. share of expenses of 11 bilateral and multilateral international fishing organizations established by treaties. The recommended amount provides funds for mandatory increases for salaries, $496,000, and prices, $136,000. These increases are offset partially by $311,000 in decreases, leaving a net increase requirement of $289,000.

The amount provided for each of the organizations is shown in the following table:

International Pacific Halibut Commission	$768,000
International Pacific Salmon Fisheries Commission	967,000
Inter-American Tropical Tuna Commission	1,850,000
International Whaling Commission	57,000
International North Pacific Fisheries Commission	81,000
Great Lakes Fishery Commission	4,356,000
North Pacific Fur Seal Commission	8,000
International Commission for the Conservation of Atlantic Tunas	108,000
Northwest Atlantic Fisheries Organization	70,000
International Antarctic Marine Living Resources Commission	100,000
International Atlantic Salmon Commission	50,000
International Council for the Exploration of the Sea	67,000
Expenses of the United States Commissioners	44,000
Total	8,526,000

OTHER

U.S. BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

1982 appropriations to date	$3,700,000
1983 budget estimate	3,700,000
House allowance	1,700,000
Committee recommendation	1,700,000

The Committee recommends an appropriation of $1,700,000. This amount is a reduction of $2,000,000 from the budget request and is the same as the House allowance.

This appropriation funds the U.S. share of expenses for two bilateral science and technology agreements. The 1983 budget estimate requested $1,700,000 for a continuing agreement between the United States and Yugoslavia and $2,000,000 for an agreement scheduled to begin in 1982 between the United States and Poland.

The Committee has provided the full request for the U.S. share of joint science and technology projects with Yugoslavia. However, it has not recommended the funding for such projects with Poland. Negotiations on the proposed agreement with Poland were suspended due to the imposition of martial law in Poland in December 1981. Therefore,

the funds appropriated for 1982 were not available. These funds will carry over into 1983 and will be available if an agreement is reached.

THE ASIA FOUNDATION

1982 appropriations to date	$4,100,000
1983 budget estimate	
House allowance	2,000.000
Committee recommendation	4,500,000

The Committee recommends an appropriation of $4,500,000 for the Asia Foundation. There was no budget request for this appropriation. The amount recommended is an increase of $400,000 over the 1982 appropriation. The House allowance is $2,000,000.

Funding for the Asia Foundation has been provided in the appropriation bills for the Department of State for fiscal years 1981 and 1982. Prior to fiscal year 1981, funding for the Foundation was provided through the Agency for International Development. However, that source was deemed to be inappropriate given the types of programs sponsored by the Foundation. Programs of the Asia Foundation are intended to serve broad, long-term American interests in Asia and the Pacific Ocean area through a program of grants and services. This appropriation provides the basic grant supporting the infrastructure of the Asia Foundation. Other support for specific projects has come from the Agency for International Development, the International Communication Agency, and private sources.

The Committee notes that a report on the future of the Asia Foundation was to be submitted to Congress by December 1, 1981. This report has yet to be issued. The Committee directs the Department of State to present a report to the Committee on the role of the Asia Foundation, its future, and recommendations for funding when the Department submits its budget to the Congress for fiscal year 1984.

RELATED AGENCIES

Arms Control and Disarmament Agency

ARMS CONTROL AND DISARMAMENT ACTIVITIES

1982 appropriations to date	$16,768,000
1983 budget estimate	15,142,000
House allowance	15,142,000
Committee recommendation	15,142,000

The Committee recommends an appropriation of $15,142,000, this is the same amount as the budget estimate and the House allowance.

The Arms Control and Disarmament Agency (ACDA) advises and assists the President, the National Security Council, the Secretary of State and other senior Government officials on arms control matters. In carrying out these responsibilities, ACDA must: prepare for and manage U.S. participation in international negotiations; prepare and operate control systems that verify compliance with arms control or disarmament agreements; assure the availability of information essential to the formulation and implementation of arms control policies; conduct research in arms control and disarmament issues; and prepare and disseminate public information on arms control matters.

The Committee recommendation provides for all nondiscretionary and mandatory increases with the exception of GSA rent, $197,000 for which has been denied. These funds are instead allocated to offset the proposed reduction in the ACDA external research program. The Committee directs that the Agency use these funds for continuation of its education program.

Board for International Broadcasting

GRANTS AND EXPENSES

1982 appropriations to date	$84,519,000
1983 budget estimate	95,884,000
House allowance	90,300,000
Committee recommendation	90,300,000

The Committee recommends an appropriation of $90,300,000 for grants to Radio Free Europe/Radio Liberty, Inc. (RFE/RL, Inc.) and for the administrative expenses of the Board for International Broadcasting for fiscal year 1983. This amount is $5,584,000 less than the budget request, but $5,781,000 more than the amount provided in fiscal year 1982 appropriations to date. This recommendation is the same as the House allowance.

The Committee has not approved the requested increase of $1,334,000 for replacement and installation of eight 50-KW transmitters located at Biblis and Lampertheim, West Germany, with four modern 100-KW transmitters. There is considerable ongoing discussion being given to enhancement of U.S. Government-sponsored broadcast facilities and equipment. The Committee believes that is appropriate to defer consideration of this request pending an administration decision on submission of a package. The Committee recommendation also reduces the grant to RFE/RL by $4,250,000 which is attributed to foreign currency gains.

Commission on Security and Cooperation in Europe

SALARIES AND EXPENSES

1982 appropriations to date	$404,000
1983 budget estimate	550,000
House allowance	550,000
Committee recommendation	550,000

The Committee recommends an appropriation of $550,000 for salaries and expenses of the Commission on Security and Cooperation in Europe. This is the full amount requested for the Commission and is $146,000 more than the amount appropriated to date for the current fiscal year. The recommended level is the same as the House allowance. The operating level proposed for fiscal year 1983 is $585,000 of which $35,000 is anticipated from carryover funds. The sum of $585,000 will provide for essentially the same operating level as the current fiscal year, which was financed from carryover funds and an appropriation of $404,000.

This Commission was established in 1976 to monitor compliance with the final act of the Conference on Security and Cooperation in Europe with particular regard to provisions dealing with humanitarian affairs.

UNITED STATES INFORMATION AGENCY

SALARIES AND EXPENSES

1982 appropriations to date	$450,401,000
1983 budget estimate	499,443,000
House allowance	484,847,000
Committee recommendation	499,443,000

The Committee recommends an appropriation of $499,443,000, an increase of $49,042,000 from fiscal year 1982 appropriations to date. The amount recommended is the same as the budget request and is $14,596,000 more than the House allowance. The Committee allowance takes into account the provisions of the recently enacted State Department Authorization Act, fiscal years 1982 and 1983 which establishes mandatory amounts for USIA-sponsored educational and cultural affairs activities. The original budget requested by the Agency did not take into account substantial increases in these programs and the reductions made by the House, when combined with the mandatory provisions of the authorization statute, could cause serious disruption of the Agency's activities. The Committee allowance, therefore, restores $14,571,000 denied by the House; however, the Committee intends that these funds be allocated for the enhancement of the exchange programs required by the authorization. The Committee allowance also provides the restoration of $25,000 denied by the House for representation allowances for overseas personnel. The bill contains necessary language increasing these allowances.

SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY)

1982 appropriations to date	$9,800,000
1983 budget estimate	11,327,000
House allowance	10,327,000
Committee recommendation	10,327,000

The Committee recommends an appropriation of $10,327,000, an increase of $527,000 from 1982 appropriations to date. The amount recommended is $1,000,000 less than the budget request and the same as the House allowance. The reduction of $1,000,000 from the budget request is derived from gains in the value of the U.S. dollar against foreign currencies.

The amounts made available in this appropriation cover the local cost of regular agency operations, including educational and cultural exchange programs, in those countries where the Treasury Department has determined that the supply of U.S.-owned foreign currency is excess to the normal requirements of the U.S. Government. The amount recommended by the Committee will fund the fiscal year 1983 program in Burma, Guinea, India, and Pakistan.

CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST

1982 appropriations to date	$16,880,000
1983 budget estimate	18,230,000
House allowance	18,000,000
Committee recommendation	18,000,000

The Committee recommends an appropriation of $18,000,000, an increase of $1,120,000 from 1982 appropriations to date. The amount recommended is $230,000 less than the budget request and the same as the House allowance. This increase will provide for nondiscretionary costs for the Center's staff and programs which include funds to maintain Federal comparability in personnel compensation, within-grade salary increases, increased cost of participants' subsistence, increased costs of utilities, supplies, and materials, and other services. With the funding recommended by the Committee, the Center will be able to continue its program of cooperative study, training, and research as a means of promoting better relations and understanding between the United States and the nations of Asia and the Pacific.

ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

1982 appropriations to date	$19,000,000
1983 budget estimate	115,000,000
House allowance	25,000,000
Committee recommendation	25,000,000

The Committee recommends an appropriation of $25,000,000, an increase of $6,000,000 from 1982 appropriations to date. The amount recommended is $90,000,000 less than the budget request and the same as the House allowance. The amount recommended by the Committee, together with carryover balances which are expected to be substantially larger than originally anticipated, should provide sufficient resources for the fiscal year 1983 obligational program for construction of new high-power transmitting facilities in Sri Lanka and Botswana. In addition, the Committee notes that the schedule for these projects has been significantly delayed, resulting in lower than anticipated obligations in the upcoming fiscal year.

The Committee recommendation includes language which would permit the renewal of the lease on the Voice of America transmitting facility in Thailand for a period up to 25 years. In accordance with USIA's authorizing legislation, such leasing authority must be provided in appropriation acts.

JAPAN-UNITED STATES FRIENDSHIP COMMISSION

JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

1982 appropriations to date	$1,998,000
(By transfer)	(1,200,000)
1983 budget estimate	1,700,000
(By transfer)	(1,200,000)
House allowance	1,700,000
(By transfer)	(1,200,000)
Committee recommendation	1,700,000
(By transfer)	(1,200,000)

For expenses of the Japan-United States Friendship Commission, the Committee recommends the appropriation of $1,700,000 from interest earned on investment of funds in the Japan-United States friendship trust fund. This amount is the same as the budget request, but is $298,000 below the amount appropriated for the Commission for fiscal year 1982. The Committee also recommends an amount of Japanese currency not to exceed the equivalent of $1,200,000. This amount is the full amount requested and the same as the appropriations enacted for the current fiscal year in the foreign currency account. The Committee recommendation for the dollar account reflects a requested decrease of $298,000 which would be applied generally to the Commission's programs.

In accordance with Public Law 94–118, interest earned on investment of the principal in the trust fund is subject to the appropriations process. These funds are used for the promotion of scholarly, cultural, and artistic activities between Japan and the United States. The amounts recommended by the Committee represent the program level planned by the Commission for fiscal year 1983, which is only slightly below the program level for the current fiscal year.

RADIO BROADCASTING TO CUBA

1982 appropriations to date	.....
1983 budget estimate	$7,700,000
House allowance	.....
Committee recommendation	.....

The Committee has not approved the requested appropriation of $7,700,000 for radio broadcasting to Cuba for fiscal year 1983. The Committee's action is the same as the House.

The Committee notes that legislation authorizing funds for this appropriation has not been enacted. Barring the enactment of an authorization statute establishing an entity to which to appropriate funds, the consideration of an appropriation would be inappropriate.

COMMISSION ON WARTIME RELOCATION AND INTERNMENT OF CIVILIANS

1982 appropriations to date	
1983 budget estimate	
House allowance	$300,000
Committee recommendation	500,000

The Committee recommends an appropriation of $500,000 to the Commission on Wartime Relocation and Internment of Civilians. The amount recommended is $200,000 more than the House allowance.

By letter dated July 21, 1982, to the President pro tempore, the Commission Chairman notified the Senate that it has completed a substantial part of its work which has included extensive hearings on actions taken against affected groups and a search and review of materials regarding governmental policy and decisionmaking toward such groups. However, the Commission has concluded that within existing resources it will be unable to undertake the studies of economic losses and long-term impairment of psychic health and well-being of those who were evacuated and detained. The Commission has also noted that it is unlikely to have sufficient funds to allow a mass printing of its hearing record.

Therefore, the Commission has requested that Congress appropriate an additional $500,000 to complete its studies and for preparation of its report. The funds recommended are to be distributed as follows: Printing, $31,500; review of economic losses, $75,000; professional review and critique of existing information on health impacts, $225,000; and personnel and administration, $160,000. Language in the bill provides that funds shall be available only until June 30, 1983, the date the Commission now expects to terminate.

TITLE IV—THE JUDICIARY

The funds provided under title IV of the bill are for the operation of the Federal courts, including salaries of judges, judicial officers and employees, and other expenses of the Federal judiciary. The budget requests for the judiciary are submitted to the Congress without revision by the Office of Management and Budget in accordance with the Budget and Accounting Act of 1921, as amended.

The budget request submitted for fiscal year 1983 for the activities of the Federal judiciary totals $851,133,000. The Committee recommends a total of $792,407,000 to carry out these activities. This amount is a reduction of $58,726,000 from the budget requests, but is an increase of $69,864,000 above the total amount appropriated to date for the judiciary for fiscal year 1982.

Supreme Court of the United States

SALARIES AND EXPENSES

1982 appropriations to date	$11,635,000
1983 budget estimate	12,922,000
House allowance	12,700,000
Committee recommendation	12,675,000

The Committee recommends an appropriation of $12,675,000 for the Supreme Court, an increase of $1,040,000. The amount recommended is $247,000 less than the budget estimate and $25,000 less than the House allowance.

This appropriation provides for salaries of the Chief Justice and the Associate Justices, salaries of officers and employees of the Courts, printing and binding of Supreme Court reports, books for the Supreme Court, and miscellaneous expenses.

The recommended appropriation includes the additional positions requested and some funding for other necessary increases. The recommendation reflects a decrease due mostly to the reduced rate of inflation experienced throughout the current year.

CARE OF THE BUILDING AND GROUNDS

1982 appropriations to date	$1,654,000
1983 budget estimate	2,017,000
House allowance	2,000,000
Committee recommendation	2,000,000

The Committee recommends an appropriation of $2,000,000, which is an increase of $346,000 from 1982 appropriations to date. The amount recommended is $17,000 less than the budget request and is the same as the House allowance.

This appropriation provides for the structural and mechanical care of the U.S. Supreme Court building and grounds, including maintenance and operation of mechanical equipment. The requested level would provide funds for improvement of the air-conditioning system, repair of venetian blinds, and construction of a computer area.

This allowance reflects a downward rounding of the request due to the reduced rate of inflation.

Court of Customs and Patent Appeals

SALARIES AND EXPENSES

1982 appropriations to date	$1,950,000
1983 budget estimate	2,660,000
House allowance	.....
Committee recommendation	.....

The Federal Courts Improvement Act of 1982, Public Law 97–164, approved April 21, 1982, created a new Court of Appeals for the Federal Circuit effective October 1, 1982, through a merger of the Court of Claims and the Court of Customs and Patent Appeals. The act also created a new U.S. Claims Court which shall inherit the trial jurisdiction of the Court of Claims. The former Court of Customs and Patent Appeals, as such, will cease operations on September 30, 1982, and, therefore, no funding has been provided.

U.S. Courts of Appeals for the Federal Circuit

1982 appropriations to date	.....
1983 budget estimate	.....
House allowance	$4,309,000
Committee recommendation	4,309,000

The Committee recommends $4,309,000 and 73 positions for the new Court of Appeals for the Federal Circuit. This is the same as the House allowance. The court was created by the Federal Courts Improvement Act of 1982, Public Law 97–164, approved April 2, 1982, which merged the Court of Claims and the Court of Customs and Patent Appeals. The new court will commence operations on October 1, 1982.

U.S. Court of International Trade

SALARIES AND EXPENSES

1982 appropriations to date	$5,286,000
1983 budget estimate	5,730,000
House allowance	5,476,000
Committee recommendation	5,372,000

The Committee recommends an appropriation of $5,372,000, which is an increase of $86,000 from 1982 appropriations to date and is $104,000 below the House allowance.

The recommendation reflects an increase of $358,000 resulting from uncontrollable increases. However, consistent with its general policy, the Committee has disallowed the entire increase requested for GSA space rental costs.

COURT OF CLAIMS

SALARIES AND EXPENSES

1982 appropriations to date	$6,170,000
1983 budget estimate	8,106,000
House allowance	
Committee recommendation	

The Committee has recommended no funding for the Court of Claims which was abolished by the Federal Courts Improvement Act of 1982. The act created a new U.S. Claims Court which shall have the trial jurisdiction of the Court of Claims. The funding for the Claims Court has been included in the appropriations for the operations of the courts of appeals, district courts, and other judicial services.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES OF JUDGES

1982 appropriations to date	$62,250,000
1983 budget estimate	63,500,000
House allowance	64,500,000
Committee recommendation	64,500,000

The Committee has recommended an appropriation of $64,500,000, an increase of $2,250,000 from 1982 appropriations to date. The recommendation is the same as the House allowance and $1,000,000 more than the request.

This appropriation provides for the salaries of U.S. circuit and district judges and all justices and judges who have retired or resigned pursuant to the law. Included in the recommended level for 1983 is $1,071,000 for the salaries of judges for the new U.S. Claims Court established by the Federal Courts Improvement Act of 1982. The recommended level includes a restoration of funds to provide for the lower vacancy rate (lapse) with respect to judgeships in the courts of appeals and district courts as well as an anticipated increase in senior judges. The amount recommended also takes into consideration the elimination of the judgeship in the Canal Zone.

SALARIES OF SUPPORTING PERSONNEL

1982 appropriations to date	$265,800,000
1983 budget estimate	300,650,000
House allowance	294,000,000
Committee recommendation	294,000,000

The Committee recommends an appropriation of $294,000,000 which is an increase of $28,200,000 from 1982 appropriations to date and is the same as the House allowance.

This appropriation provides for the salaries and related benefits of secretaries and law clerks to circuit and district judges and magistrates as well as all other supporting personnel of the courts of appeals and district courts. In addition, it includes funding for supporting personnel for the new Claims Court.

The Committee's recommendation provides a total increase of 475 positions and $28,200,000 for this appropriation. Of the recommended increase, 60 positions and $1,703,000 are for the new Claims Court. The

Committee has provided for the conversion of five part-time magistrates to a full-time status and provides supporting personnel. The Committee has recommended 15 legal assistants for magistrates, 20 deputy clerks for the courts of appeals, 200 deputy clerks for the district courts, 105 probation officers and clerks for the probation service and 9 additional positions for the court libraries. The Committee has also recommended additional staff attorneys for the courts of appeals, personnel for the management and supervision of court reporters in district courts with 10 or more reporters and 1 additional staff position for a circuit executive; 35 additional supporting personnel for the senior judges are also included.

All other requests for permanent positions are denied, although $300,000 is recommended for temporary swing/pool secretaries. Approximately half, or $600,000, is included for judiciary salary modifications.

Included in the text of this appropriation is a proviso which limits the number of staff attorneys that may be authorized in each of the courts of appeals to a ratio of one attorney for each authorized judgeship. However, if the present number of postions authorized for a court exceeds that ratio, as is the case with the Ninth Circuit Court of Appeals, it is not intended that there be any reduction. It is contemplated that this restriction on the number of staff attorneys be applied prospectively and only with respect to any new positions that may be authorized.

DEFENDER SERVICES

1982 appropriations to date	$28,670,000
1983 budget estimate	34,160,000
House allowance	32,215,000
Committee recommendation	32,215,000

The Committee recommends an appropriation of $32,215,000, an increase of $3,545,000 from 1982 appropriations to date. The amount recommended is the same as the House allowance and $1,965,000 less than the request.

This appropriation provides funds for the operation of the Federal public defender and community defender organizations and the compensation, reimbursement, and expenses of attorneys appointed to represent persons under the Criminal Justice Act of 1964 as amended.

The requested increase would provide funding to meet a greater requirement anticipated as a result of increasing criminal filings. Criminal filings increased 6.4 percent from 1980 to 1981 and have continued to increase during the current fiscal year. Based on Department of Justice prosecutorial policies, this trend is expected to persist through 1983. The recommended level would provide for increased costs of representation as well as for increased representation by legal counsel for additional qualified persons.

FEES OF JURORS AND COMMISSIONERS

1982 appropriations to date	$43,500,000
1983 budget estimate	48,000,000
House allowance	43,500,000
Committee recommendation	42,500,000

The Committee recommends an appropriation of $42,500,000. The amount recommended is $5,500,000 less than the budget request and is $1,000,000 less than the 1982 appropriations to date and the House allowance of $43,500,000.

The 1983 recommended level would provide a total of $42,500,000 for fees and allowances of grand and petit jurors and for the compensation of land commissioners.

Based on anticipated savings and carryover of funds from 1982, the recommended funding level for 1983 will be sufficient to meet the anticipated level of juror activity.

EXPENSES OF OPERATION AND MAINTENANCE OF THE COURTS

1982 appropriations to date	$55,600,000
1983 budget estimate	71,088,000
House allowance	65,000,000
Committee recommendation	65,000,000

The Committee recommends an appropriation of $65,000,000 which is $6,088,000 less than the budget request for 1983, but $9,400,000 more than the appropriation enacted to date for 1982. This appropriation provides for the operation and maintenance expenses of the judges, magistrates, and supporting personnel of the U.S. Courts of Appeals, district courts, and the newly created Claims Court. In addition, these funds are for travel, lawbooks, supplies, and other expenses incident to the operation and maintenance of the courts. The recommended level includes funds for expenses related to new personnel consistent with the allowance for salaries of supporting personnel and for expansion of automated systems. The Committee's recommendation provides $365,000, or one-half, of the funding requested for the national court library system, $275,000 for the acquisition of U.S. Codes, $200,000 for electronic mail program, and $100,000 for teleconferencing systems. The sum of $2,520,000 was disallowed based on the reduced inflation rate. In addition, the Committee has disallowed $425,000 of the requested $700,000 for legal reference works which will continue to be provided without cost in 1983 and $300,000 of the amount requested for transcripts of magistrates.

BANKRUPTCY COURTS, SALARIES AND EXPENSES

1982 appropriations to date	$84,700,000
1983 budget estimate	95,500,000
House allowance	89,000,000
Committee recommendation	90,400,000

The Committee recommends an appropriation of $90,400,000 for the Bankruptcy Courts in 1983. This recommendation is $5,100,000 less than the budget request but is an increase of $5,700,000 from 1982 appropriations to date. The recommendation exceeds the House allowance by $1,400,000.

This appropriation provides for salaries and expenses of the judges and supporting personnel of the bankruptcy courts of the United States. The Committee's allowance provides funding for two additional full-time bankruptcy judges and staff. In addition, it includes funding totaling $500,000 for temporary employment of law clerks and $500,000 for postage.

The Committee has included 39 estate administrator positions and $1,400,000 for the U.S. trustee districts. These positions will enable the courts to assume bankruptcy responsibilities, as required by the deletion of funding for the U.S. trustees in the Department of Justice appropriation for fiscal year 1983.

Due to the uncertainty arising from the Supreme Court's June 28, 1982, decision in *Northern Pipeline Construction Co.* v. *Marathon Pipe Line Co.*, the remaining positions for the bankruptcy offices are not recommended.

SERVICES FOR DRUG DEPENDENT OFFENDERS

1982 appropriations to date	$3,750,000
1983 budget estimate	4,500,000
House allowance	4,000,000
Committee recommendation	4,000,000

The Committee recommends an appropriation of $4,000,000 for services to drug dependent offenders. This amount is $500,000 less than the budget request; however, it is an increase of $250,000 from 1982 appropriations to date and is the same as the House allowance.

This appropriation enables the Federal Probation Service to provide special supervision and services to drug-dependent offenders. Based on the current level of obligations, the Committee believes that the recommended level should be sufficient to meet the needs in 1983.

SPACE AND FACILITIES

1982 appropriations to date	$123,000,000
1983 budget estimate	158,182,000
House allowance	139,446,000
Committee recommendation	132,412,000

The Committee recommends a total appropriation of $132,412,000 for space and facilities. This appropriation provides for the rental of space, alteration, and related services, including the procurement of furniture and furnishings for the U.S. courts of appeals, district courts and bankruptcy courts.

The recommended level is $23,770,000 less than the 1983 request but is an increase of $9,412,000 from the 1982 appropriations to date. It is $7,034,000 below the House allowance.

The Committee's recommendation includes increased funding for space and furnishings related to new positions and restores $5,811,000 in base funding to meet the costs of new space to be delivered in 1983.

Further, funding is also included for space for the new Claims Court. However, consistent with the general policy to hold GSA rental costs for current space at the 1982 level, the Committee has disallowed the remainder of the increase for space.

COURT SECURITY

1982 appropriations to date	
1983 budget estimate	$12,000,000
House allowance	12,000,000
Committee recommendation	12,000,000

The Committee recommends an appropriation of $12,000,000 for court security. This amount is the same as the budget request and is the same amount as allowed by the House.

This is a new appropriation for which there is no specific authorization. Funding is derived by reducing the space and facilities account by $4,000,000 and by transferring $8,000,000 from the appropriation, "Salaries and expenses, U.S. attorneys and marshals" in the Department of Justice.

The court security appropriation request provides funding to carry out an agreement negotiated between the Attorney General and the Chief Justice to provide contract guard services and security equipment for the Federal courts.

This appropriation will create a fund to be utilized specifically for judicial facility security in courtrooms and areas adjacent thereto. The fund will cover the cost of approximately 407 guard work-years and $2,000,000 for security equipment. The judiciary will enter into an agreement with the Marshals Service whereby the Marshals Service will administer the contracts for security guards. The judiciary will transfer funds or reimburse the Marshals Service for guard contracts and the procurement, installation, and maintenance of security systems. With control of the funds appropriated for court security, the judiciary will determine, with the advice and counsel of the Marshals Service, the level of services required, and will seek increases or decreases in funding as necessary. The Marshals Service will continue to administer the program.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

SALARIES AND EXPENSES

1982 appropriations to date	$20,750,000
1983 budget estimate	25,500,000
House allowance	23,541,000
Committee recommendation	23,406,000

The Committee recommends an appropriation of $23,406,000 for the salaries and expenses of the Administrative Office of the U.S. Courts. This amount is $2,094,000 less than the request but is an increase of $2,656,000 over the 1982 appropriation. The recommendation is $135,000 less than the House allowance.

The Committee's recommendation includes a transfer of six COURTRAN positions and $241,000 from the appropriation, salaries and expenses, Federal Judicial Center.

The Committee has included 6 of the 12 positions requested for the bankruptcy-noticing function and for the drug aftercare program. Reduced funding is provided for expansion of automated systems in the courts of appeals and district courts. Increase for education and training of court employees were not allowed. Funding for GSA rental increases

were denied consistent with the Committee's policy of maintaining GSA rental costs at 1982 levels.

Federal Judicial Center

SALARIES AND EXPENSES

1982 appropriations to date	$7,770,000
1983 budget estimate	8,598,000
House allowance	7,653,000
Committee recommendation	7,618,000

The Committee recommends an appropriation of $7,618,000, a decrease of $152,000 from 1982 appropriations to date. The amount recommended is $980,000 below the budget request and $35,000 below the House allowance.

The Committee's recommendation includes a reduction to the training program administered by the Judicial Center. Similar to last year's recommendation, it is anticipated that these savings can be achieved through the utilization of less costly techniques. The Committee has reduced the uncontrollable increases related to inflation. The Committee has disallowed the increases for GSA rental costs consistent with the general policy of maintaining GSA charges at the 1982 level.

TITLE V

General Provisions

As passed by the House, this title contained a number of general provisions which have been applicable in the past to the departments and agencies funded by this appropriation.

REPROGRAMINGS, REORGANIZATIONS, AND RELOCATIONS

The Committee notes that it has again included reprograming procedures that apply to this appropriation bill in the statute. Therefore, a new section 508 has been adopted.

Section 508 requires that the Committees on Appropriations of each House be notified in writing 15 days in advance of any action to reprogram or transfer funds from any conditions set forth in subsection (a). The requirement for notification also applies whenever a proposed reprograming exceeds $250,000 or 10 percent of the funds appropriated for activities, programs, or projects which would result in any of the three actions mentioned in subsection (b). For reprogramings which may be less than this amount, the procedures set forth in this section require notice whenever the reprograming would increase funds or personnel for any project or activity for which funds have been denied or restricted or if new programs would be created. Section 508 also requires notice whenever the proposed reprograming would result in the relocation of offices or employees; or reorganize offices, programs, or activities.

All of the foregoing provisions have been included within the reprograming requirements of the Committee as they apply to the agencies and departments funded by this appropriation bill. For the last several years these procedures have been set forth in the reports of the House and Senate Appropriations Committees. Generally, the Committee has been satisfied with the agencies' compliance with these requirements, although the number of reprogramings indicates that there is a need for continued improvement in planning and management of agency resources.

In addition to the reprograming requirements which are discussed above, the Committee has included in section 508 a new criteria. This provision requires notice to the Appropriations Committees whenever a proposed reprograming would eliminate a program, project, or activity, or produce savings in the aggregate for which funds have been provided or reduce funds or personnel, by 10 percent or $250,000 in an existing program. It is the Committee's view that this requirement has been implied by the Committee's reprograming procedures; however,

the Committee nevertheless feels it is important to restate the requirement. It is the Committee's intent that there be no question that the Committee attaches as much importance to actions which would significantly reduce programs or activities presented in the budget as it attaches to actions which would augment activities.

The budget and appropriations process have been built upon mutual cooperation between the executive branch and the Congress. It is the Committee's view that any significant departure from the budget approved by the Congress requires notice to the Appropriations Committees and continued adherence to the long-standing procedures followed in implementing a reprograming. A reduction of personnel for a program, project, or activity below the level set forth in the budget could substantially impact a program, project, or activity presented in the budget or approved by the Congress in the course of the appropriations process. The programmatic impact could be as great as an action to reduce and transfer funds to another activity. Therefore, while not providing specific bill language, this Committee agrees with the intent of the House bill limiting changes in the Department's use of the fund established by 15 United States Code 1521; but believes that approval of such changes is required by the Committee's reprograming procedures.

The Committee has no intent to interfere in the management prerogatives of the Executive. Administrators must have the flexibility to assign resources to meet changing program needs. The Committee does not expect to be notified of every personnel change or reduction. It is only when a personnel increase or reduction will substantially change the program or transfer resources previously approved by the Congress, that the Committee believes a reprograming is necessary.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1983: Subcommittee on State-Justice-Commerce and Related Agencies ..	9,100	9,098	9,900	[1]9,916
Projections of outlays associated with budget authority recommended in the bill:				
1983				[2]7,785
1984				1,282
1985				366
1986				67
1987 and future year				35
Financial assistance to State and local governments for 1983 in the bill		99		41

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.

COMPLIANCE WITH PARAGRAPH 7 RULE XVI, STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 states:

> "Every report on general appropriation bills filed by the Committee on Appropriations shall identify with particularity each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

This report accompanies a bill which originated in the Senate, and, therefore, paragraph 7 of rule XVI does not apply. Had the bill as reported by the House Appropriations Committee passed the House, and if the provisions of this Senate bill were in the form of amendments to that House bill, the following provisions would fall under this rule: Portions of the International Trade Administration; the Minority Business Development Agency; portions of the National Oceanic and Atmospheric Administration, operations, research, and facilities, the foreign fishing observer fund; science and technical research; the Federal Trade Commission; the International Trade Commission; all of the items in the Department of Justice except the Office of Justice Assistance, Research, and Statistics; the Commission on Civil Rights; the Legal Services Corporation; and a portion of salaries and supporting personnel under the Judiciary.

ROLLCALL VOTES IN COMMITTEE

In compliance with paragraph 7(b) of Rule 26, the following rollcall votes occurred during Committee consideration of this legislation:

By a vote of 13 to 9, the Committee approved language in this report concerning the processing power and translator television applications by the Federal Communications Commission.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
TITLE I							
DEPARTMENT OF COMMERCE AND RELATED AGENCIES							
DEPARTMENT OF COMMERCE							
General Administration							
Salaries and expenses	31,578,000	31,613,000	31,613,000	31,448,000	-130,000	-165,000	-165,000
(By transfer)	(1,467,000)	---	---	---	(-1,467,000)	---	---
Bureau of the Census							
Salaries and expenses	57,200,000	64,125,000	70,950,000	66,319,000	+9,119,000	+2,194,000	-4,631,000
(By transfer)	(2,200,000)	---	---	---	(-2,200,000)	---	---
Periodic censuses and programs	87,898,000	91,294,000	97,294,000	93,594,000	+5,696,000	+2,300,000	-3,700,000
Total, Bureau of the Census	145,098,000	155,419,000	168,244,000	159,913,000	+14,815,000	+4,494,000	-8,331,000
Economic and Statistical Analysis							
Salaries and expenses	25,490,000	32,652,000	36,832,000	34,632,000	+9,142,000	+1,980,000	-2,200,000
(By transfer)	(1,295,000)	---	---	---	(-1,295,000)	---	---

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Economic Development Administration							
Economic development assistance programs	198,500,000	---	168,500,000	168,500,000	-30,000,000	+168,500,000	---
(By transfer)	---	---	(30,000,000)	(30,000,000)	(+30,000,000)	(+30,000,000)	---
Economic development revolving fund (limitation on direct loans)	(30,000,000)	---	---	---	(-30,000,000)	---	---
Salaries and expenses	25,000,000	15,448,000	24,950,000	24,950,000	-50,000	+9,502,000	---
(By transfer)	(3,500,000)	---	(2,500,000)	(2,500,000)	(-1,000,000)	(+2,500,000)	---
Total, Economic Development Administration	223,500,000	15,448,000	193,450,000	193,450,000	-30,050,000	+178,002,000	---
International Trade Administration							
Operations and administration	151,700,000	137,371,000	164,696,000	163,426,000	+11,726,000	+26,055,000	-1,270,000
(Limitation on direct loans)	(32,484,000)	---	(12,484,000)	---	(-32,484,000)	---	(-12,484,000)
(Limitation on guaranteed loans)	(216,500,000)	---	(28,250,000)	---	(-216,500,000)	---	(-28,250,000)
Participation in United States expositions	10,000,000	---	---	---	-10,000,000	---	---
Minority Business Development Agency							
Minority business development	56,641,000	50,000,000	48,000,000	48,000,000	-8,641,000	-2,000,000	---
United States Travel and Tourism Administration							
Salaries and expenses	7,600,000	5,033,000	5,033,000	7,600,000	---	+2,567,000	+2,567,000
National Oceanic and Atmospheric Administration							
Operations, research, and facilities	845,912,000	732,670,000	839,233,000	868,786,000	+22,874,000	+136,116,000	+29,553,000
(By transfer from Promote and Develop Fund)	(10,000,000)	(26,600,000)	(21,700,000)	(22,600,000)	(+12,600,000)	(-4,000,000)	(+900,000)
(By transfer from CEIF receipts)	---	(16,310,000)	(9,710,000)	(4,140,000)	(+4,140,000)	(-12,170,000)	(-5,570,000)
Coastal zone management	7,415,000	6,409,000	8,409,000	8,409,000	+994,000	+2,000,000	---
(By transfer)	(3,000,000)	---	(3,600,000)	(7,170,000)	(+4,170,000)	(+7,170,000)	(+3,570,000)
Federal ship financing fund, fishing vessels (limitation on guaranteed loans)	---	(25,000,000)	---	---	---	(-25,000,000)	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Fishing vessel and gear damage compensation fund	3,500,000	1,750,000	1,750,000	1,750,000	-1,750,000	---	---
Fishermen's contingency fund	900,000	250,000	250,000	250,000	-650,000	---	---
Foreign fishing observer fund	5,000,000	7,950,000	6,950,000	6,950,000	+1,950,000	-1,000,000	---
Fishermen's guaranty fund	1,800,000	600,000	600,000	1,800,000	---	+1,200,000	+1,200,000
Fisheries Loan Fund	---	---	10,000,000	---	---	---	-10,000,000
Total, National Oceanic and Atmospheric Administration	864,527,000	749,627,000	867,192,000	887,945,000	+23,418,000	+138,316,000	+20,753,000
Patent and Trademark Office							
Salaries and expenses	125,335,000	68,086,000	73,086,000	73,855,000	-51,480,000	+5,769,000	+769,000
Science and Technical Research							
Scientific and technical research and services	125,528,000	106,342,000	119,162,000	116,212,000	-9,316,000	+9,870,000	-2,950,000
National Telecommunications and Information Administration							
Salaries and expenses	16,483,000	12,417,000	12,417,000	12,667,000	-3,816,000	+250,000	+250,000
Public telecommunications facilities, planning and construction	18,000,000	---	15,000,000	15,000,000	-3,000,000	+15,000,000	---
Total, National Telecommunications and Information Administration	34,483,000	12,417,000	27,417,000	27,667,000	-6,816,000	+15,250,000	+250,000

Total, Department of Commerce:							
New budget (obligational) authority	1,801,480,000	1,364,010,000	1,734,725,000	1,744,148,000	-57,332,000	+380,138,000	+9,423,000
RELATED AGENCIES							
Department of Transportation							
Maritime Administration							
Ship construction	---	---	25,000,000	25,000,000	+25,000,000	+25,000,000	---
Operating-differential subsidies (appropriation to liquidate contract authority)	(417,148,000)	(454,010,000)	(454,010,000)	(454,010,000)	(+36,862,000)	---	---
Research and development	8,491,000	16,800,000	15,300,000	15,300,000	+6,809,000	-1,500,000	---
Operations and training	74,898,000	71,013,000	78,113,000	71,013,000	-3,885,000	---	-7,100,000
Federal ship financing fund (limitation on guaranteed loans)	(675,000,000)	(600,000,000)	---	(600,000,000)	(-75,000,000)	---	(+600,000,000)
Total, Maritime Administration	83,389,000	87,813,000	118,413,000	111,313,000	+27,924,000	+23,500,000	-7,100,000
Department of the Treasury							
Bureau of Government Financial Operations:							
Fishermen's Protective Fund	2,000,000	---	---	---	-2,000,000	---	---
Chrysler Corporation Loan Guarantee Program							
Chrysler Corporation Loan Guarantee Program:							
Administrative expenses	1,356,000	1,211,000	1,211,000	1,211,000	-145,000	---	---
Federal Communications Commission							
Salaries and expenses	79,900,000	74,446,000	79,500,000	79,817,000	-83,000	+5,371,000	+317,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Federal Maritime Commission							
Salaries and expenses	11,498,000	10,428,000	11,500,000	11,500,000	+2,000	+1,072,000	---
Federal Trade Commission							
Salaries and expenses	68,774,000	60,838,000	63,638,000	63,638,000	-5,136,000	+2,800,000	---
International Trade Commission							
Salaries and expenses	17,803,000	19,737,000	19,150,000	19,150,000	+1,347,000	-587,000	---
Marine Mammal Commission							
Salaries and expenses	672,000	594,000	594,000	822,000	+150,000	+228,000	+228,000
Office of the United States Trade Representative							
Salaries and expenses	9,188,000	10,100,000	10,100,000	10,100,000	+912,000	---	---
Securities and Exchange Commission							
Salaries and expenses	83,306,000	84,300,000	88,600,000	88,040,000	+4,734,000	+3,740,000	-560,000

Small Business Administration							
Salaries and expenses	221,945,000	228,000,000	218,029,000	214,178,000	-7,767,000	-13,822,000	-3,851,000
(By transfer)	(19,200,000)	(16,600,000)	(21,600,000)	(26,600,000)	(+7,400,000)	(+10,000,000)	(+5,000,000)
Business loan and investment fund	326,000,000	143,700,000	308,700,000	333,700,000	+7,700,000	+190,000,000	+25,000,000
(Limitation on direct loans)	---	(41,000,000)	---	---	---	(-41,000,000)	---
(Limitation on guaranteed loans)	(3,000,000,000)	(2,700,000,000)	---	(3,000,000,000)	---	(+300,000,000)	(+3,000,000,000)
Disaster Loan Fund (limitation on direct loan)	---	(440,000,000)	---	---	---	(-440,000,000)	---
Lease guarantees revolving fund	3,000,000	7,000,000	3,000,000	---	-3,000,000	-7,000,000	-3,000,000
Surety bond guarantees revolving fund	19,000,000	---	---	---	-19,000,000	---	---
Pollution control equipment contract guarantee fund (limitation on guaranteed loans)	(250,000,000)	(150,000,000)	---	(250,000,000)	---	(+100,000,000)	(+250,000,000)
Total, Small Business Administration	569,945,000	378,700,000	529,729,000	547,878,000	-22,067,000	+169,178,000	+18,149,000
United States Metric Board							
Salaries and expenses	2,000,000	---	---	---	-2,000,000	---	---
Total, Related agencies	929,831,000	728,167,000	922,435,000	933,469,000	+3,638,000	+205,302,000	+11,034,000
Total, title I, Department of Commerce and related agencies:							
New budget (obligational) authority	2,731,311,000	2,092,177,000	2,657,160,000	2,677,617,000	-53,694,000	+585,440,000	+20,457,000
(Liquidation of contract authorization)	(417,148,000)	(454,010,000)	(454,010,000)	(454,010,000)	(+36,862,000)	---	---
TITLE II							
DEPARTMENT OF JUSTICE AND RELATED AGENCIES							
DEPARTMENT OF JUSTICE							
General Administration							
Salaries and expenses	42,274,000	40,220,000	45,968,000	48,429,000	+6,155,000	+8,209,000	+2,461,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
United States Parole Commission							
Salaries and expenses	6,406,000	6,856,000	6,659,000	6,663,000	+257,000	-193,000	+4,000
Legal Activities							
Salaries and expenses, general legal activities	128,605,000	136,565,000	134,649,000	136,128,000	+7,523,000	-437,000	+1,479,000
(By transfer)	(1,800,000)	---	---	---	(-1,800,000)	---	---
Salaries and expenses, Antitrust Division	44,000,000	46,466,000	43,389,000	43,948,000	-52,000	-2,518,000	+559,000
Salaries and expenses, Foreign Claims Settlement Commission	734,000	820,000	781,000	774,000	+40,000	-46,000	-7,000
Salaries and expenses, U.S. attorneys and marshals	313,132,000	320,945,000	317,720,000	324,281,000	+11,149,000	+3,336,000	+6,561,000
Support of U.S. prisoners	31,523,000	30,704,000	30,704,000	30,704,000	-819,000	---	---
Fees and expenses of witnesses	32,671,000	35,400,000	35,400,000	35,400,000	+2,729,000	---	---
Salaries and expenses, Community Relations Service	5,727,000	5,926,000	5,771,000	5,951,000	+224,000	+25,000	+180,000
Total, legal activities	556,392,000	576,826,000	568,414,000	577,186,000	+20,794,000	+360,000	+8,772,000
Federal Bureau of Investigation							
Salaries and expenses	767,009,000	799,331,000	799,478,000	806,803,000	+39,794,000	+7,472,000	+7,325,000
Immigration and Naturalization Service							
Salaries and expenses	440,557,000	524,599,000	488,922,000	488,715,000	+48,158,000	-35,884,000	-207,000

Drug Enforcement Administration							
Salaries and expenses	241,709,000	246,945,000	245,325,000	247,187,000	+5,478,000	+242,000	+1,862,000
Federal Prison System							
Salaries and expenses	359,830,000	376,533,000	384,319,000	387,049,000	+27,219,000	+10,516,000	+2,730,000
National Institute of Corrections	11,186,000	11,054,000	11,050,000	11,050,000	-136,000	-4,000	---
Buildings and facilities	54,481,000	6,667,000	28,667,000	6,667,000	-47,814,000	---	-22,000,000
(By transfer)	(1,000,000)	---	---	---	(-1,000,000)	---	---
Federal Prison Industries, Incorporated: (Limitation on administrative and vocational training expenses)	(10,466,000)	(8,740,000)	(8,740,000)	(8,740,000)	(-1,726,000)	---	---
Total, Federal prison system	425,497,000	394,254,000	424,036,000	404,766,000	-20,731,000	+10,512,000	-19,270,000
Office of Justice Assistance, Research, and Statistics							
Law Enforcement Assistance	93,554,000	18,514,000	88,415,000	88,388,000	-5,166,000	+69,874,000	-27,000
Research and statistics	35,000,000	37,142,000	37,135,000	37,135,000	+2,135,000	-7,000	---
(By transfer)	(682,000)	---	---	---	(-682,000)	---	---
Total, Office of Justice Assistance, Research, and Statistics	128,554,000	55,656,000	125,550,000	125,523,000	-3,031,000	+69,867,000	-27,000
Total, Department of Justice:							
New budget (obligational) authority	2,608,398,000	2,644,687,000	2,704,352,000	2,705,272,000	+96,874,000	+60,585,000	+920,000
(Limitation on expenses)	(10,466,000)	(8,740,000)	(8,740,000)	(8,740,000)	(-1,726,000)	---	---
RELATED AGENCIES							
Commission on Civil Rights							
Salaries and expenses	12,318,000	11,626,000	11,626,000	12,729,000	+411,000	+1,103,000	+1,103,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Equal Employment Opportunity Commission							
Salaries and expenses	144,739,000	144,937,000	142,545,000	144,007,000	-732,000	-930,000	+1,462,000
Legal Services Corporation							
Payment to the Legal Services Corporation	241,000,000	265,000,000	241,000,000	241,000,000	---	-24,000,000	---
Total, Related agencies	398,057,000	421,563,000	395,171,000	397,736,000	-321,000	-23,827,000	+2,565,000
Total, title II, Department of Justice and related agencies:							
New budget (obligational) authority	3,006,455,000	3,066,250,000	3,099,523,000	3,103,008,000	+96,553,000	+36,758,000	+3,485,000
(Limitation on expenses)	(10,466,000)	(8,740,000)	(8,740,000)	(8,740,000)	(-1,726,000)	---	---
TITLE III							
DEPARTMENT OF STATE AND RELATED AGENCIES							
DEPARTMENT OF STATE							
Administration of Foreign Affairs							
Salaries and expenses	950,814,000	1,021,537,000	999,833,000	996,744,000	+45,930,000	-24,793,000	-3,089,000
Representation allowances	3,570,000	3,876,000	3,876,000	3,876,000	+306,000	---	---

Protection of foreign consulates in the United States.	---	6,000,000	---	---	---	-6,000,000	---
Acquisition, operation, and maintenance of buildings abroad	203,625,000	190,040,000	190,040,000	193,040,000	-10,585,000	+3,000,000	+3,000,000
Acquisition, operation, and maintenance of buildings abroad (special foreign currency program)	9,102,000	9,960,000	8,360,000	8,360,000	-742,000	-1,600,000	---
Emergencies in the diplomatic and consular service	4,400,000	4,400,000	4,400,000	4,400,000	---	---	---
Buying power maintenance	1,500,000	15,000,000	4,500,000	4,500,000	+3,000,000	-10,500,000	---
Payment to the American Institute in Taiwan	8,128,000	8,744,000	8,744,000	8,744,000	+616,000	---	---
Payment to the Foreign Service Retirement and Disability Fund	77,812,000	91,312,000	91,312,000	91,312,000	+13,500,000	---	---
Total, administration of foreign affairs	1,258,951,000	1,350,869,000	1,311,065,000	1,310,976,000	+52,025,000	-39,893,000	-89,000
International Organizations and Conferences							
Contributions to international organizations	398,240,000	438,515,000	449,815,000	444,315,000	+46,075,000	+5,800,000	-5,500,000
Contributions for international peacekeeping activities	60,938,000	73,400,000	73,400,000	73,400,000	+12,462,000	---	---
International conferences and contingencies	7,284,000	9,576,000	9,200,000	9,200,000	+1,916,000	-376,000	---
Total, international organizations and conferences	466,462,000	521,491,000	532,415,000	526,915,000	+60,453,000	+5,424,000	-5,500,000
International Commissions							
International Boundary and Water Commission, United States and Mexico:							
Salaries and expenses	7,927,000	8,754,000	8,754,000	8,754,000	+827,000	---	---
Construction	1,186,000	---	---	---	-1,186,000	---	---
American sections, international commissions	2,847,000	2,918,000	2,918,000	2,918,000	+71,000	---	---
International fisheries commissions	8,237,000	8,526,000	8,526,000	8,526,000	+289,000	---	---
Total, international commissions	20,197,000	20,198,000	20,198,000	20,198,000	+1,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Other							
United States Bilateral Science and Technology Agreements	3,700,000	3,700,000	1,700,000	1,700,000	-2,000,000	-2,000,000	---
The Asia Foundation	4,100,000	---	2,000,000	4,500,000	+400,000	+4,500,000	+2,500,000
Total, Department of State	1,753,410,000	1,896,258,000	1,867,378,000	1,864,289,000	+110,879,000	-31,969,000	-3,089,000
RELATED AGENCIES							
Arms Control and Disarmament Agency							
Arms control and disarmament activities	16,768,000	15,142,000	15,142,000	15,142,000	-1,626,000	---	---
Board for International Broadcasting							
Grants and expenses	84,519,000	95,884,000	90,300,000	90,300,000	+5,781,000	-5,584,000	---
Commission on Security and Cooperation in Europe							
Salaries and expenses	404,000	550,000	550,000	550,000	+146,000	---	---
Commission on Wartime Relocation and Internment of Civilians							
Salaries and expenses	---	---	300,000	500,000	+500,000	+500,000	+200,000

International Communication Agency							
Salaries and expenses	450,401,000	499,443,000	484,847,000	499,443,000	+49,042,000	---	+14,596,000
Salaries and expenses (special foreign currency)	9,800,000	11,327,000	10,327,000	10,327,000	+527,000	-1,000,000	---
Center for cultural and technical interchange between East and West	16,880,000	18,230,000	18,000,000	18,000,000	+1,120,000	-230,000	---
Acquisition and construction of radio facilities	19,000,000	115,000,000	25,000,000	25,000,000	+6,000,000	-90,000,000	---
Total, International Communication Agency	496,081,000	644,000,000	538,174,000	552,770,000	+56,689,000	-91,230,000	+14,596,000
Japan - United States Friendship Commission							
Japan - United States Friendship Trust Fund	1,998,000	1,700,000	1,700,000	1,700,000	-298,000	---	---
(Foreign currency appropriation)	(1,200,000)	---	---	---	(-1,200,000)	---	---
Funds Appropriated to the President							
Radio Broadcasting to Cuba	---	7,700,000	---	---	---	-7,700,000	---
Total, Related agencies	599,770,000	764,976,000	[illegible]166,000	660,962,000	+61,192,000	-104,014,000	+14,796,000
Total, title III, new budget (obligational) authority, Department of State and related agencies	2,353,180,000	2,661,234,000	2,513,544,000	2,525,251,000	+172,071,000	-135,983,000	+11,707,000
TITLE IV - THE JUDICIARY							
Supreme Court of the United States							
Salaries and expenses	11,635,000	12,922,000	12,700,000	12,675,000	+1,040,000	-247,000	-25,000
Care of the building and grounds	1,654,000	2,017,000	2,000,000	2,000,000	+346,000	-17,000	---
Total, Supreme Court of the United States	13,289,000	14,939,000	14,700,000	14,675,000	+1,386,000	-264,000	-25,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
United States Court of Appeals for the Federal Circuit							
Salaries and expenses	2,008,000	2,660,000	4,309,000	4,309,000	+2,301,000	+1,649,000	---
United States Court of International Trade							
Salaries and expenses	5,286,000	5,730,000	5,476,000	5,372,000	+86,000	-358,000	-104,000
Court of Claims							
Salaries and expenses	8,170,000	8,106,000	---	---	-8,170,000	-8,106,000	---
Courts of Appeals, District Courts, and Other Judicial Services							
Salaries of Judges	62,250,000	63,500,000	64,500,000	64,500,000	+2,250,000	+1,000,000	---
(By transfer)	(50,000)	---	---	---	(-50,000)	---	---
Salaries of supporting personnel	265,800,000	300,650,000	294,000,000	294,000,000	+28,200,000	-6,650,000	---
(By transfer)	(10,500,000)	---	---	---	(-10,500,000)	---	---
Defender services	28,670,000	34,180,000	32,215,000	32,215,000	+3,545,000	-1,965,000	---
Fees of jurors and commissioners	43,500,000	48,000,000	43,500,000	42,500,000	-1,000,000	-5,500,000	-1,000,000
Expenses of operation and maintenance of the courts	55,600,000	71,088,000	65,000,000	65,000,000	+9,400,000	-6,088,000	---
Bankruptcy courts, salaries and expenses	84,700,000	95,500,000	89,000,000	90,400,000	+5,700,000	-5,100,000	+1,400,000
Services for drug dependent offenders	3,750,000	4,500,000	4,000,000	4,000,000	+250,000	-500,000	---
Space and facilities	123,000,000	156,182,000	139,446,000	132,412,000	+9,412,000	-23,770,000	-7,034,000

Court Security	---	12,000,000	12,000,000	12,000,000	+12,000,000	---	---
Pretrial services agencies (by transfer)	(20,000,000)	---	---	---	(-20,000,000)	---	---
Total, courts of appeals, district courts, and other judicial services	667,270,000	785,600,000	743,661,000	737,027,000	+69,757,000	-48,573,000	-6,634,000
Administrative Office of the United States Courts							
Salaries and expenses	20,750,000	25,500,000	23,541,000	23,406,000	+2,656,000	-2,094,000	-135,000
Federal Judicial Center							
Salaries and expenses	7,770,000	8,598,000	7,653,000	7,618,000	-152,000	-980,000	-35,000
Total, title IV, new budget (obligational) authority, the Judiciary	722,543,000	851,133,000	799,340,000	792,407,000	+69,864,000	-58,726,000	-6,933,000
RECAPITULATION							
Grand total:							
New budget (obligational) authority	8,813,489,000	8,670,794,000	9,069,567,000	9,098,283,000	+284,794,000	+427,489,000	+28,716,000
Appropriations	8,487,489,000	8,527,094,000	8,760,867,000	8,764,583,000	+277,094,000	+237,489,000	+3,716,000
Authority to borrow	326,000,000	143,700,000	308,700,000	333,700,000	+7,700,000	+190,000,000	+25,000,000
(Limitation on expenses)	(10,466,000)	(8,740,000)	(8,740,000)	(8,740,000)	(-1,726,000)	---	---
(By transfer)	(74,694,000)	(59,510,000)	(89,110,000)	(93,010,000)	(+18,316,000)	(+33,500,000)	(+3,900,000)
(Limitation on direct loans)	(62,484,000)	(481,000,000)	(12,484,000)	---	(-62,484,000)	(-481,000,000)	(-12,484,000)
(Limitation on guaranteed loans)	(4,141,500,000)	(3,475,000,000)	(28,250,000)	(3,850,000,000)	(-291,500,000)	(+375,000,000)	(+3,821,750,000)
Memoranda:							
(Appropriations to liquidate contract authorizations)	(417,148,000)	(454,010,000)	(454,010,000)	(454,010,000)	(+36,862,000)	---	---
Total appropriations, including appropriations to liquidate contract authorizations	(9,230,637,000)	(9,124,804,000)	(9,523,577,000)	(9,552,293,000)	(+321,656,000)	(+427,489,000)	(+28,716,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1982 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1983—Continued

[Amounts in dollars]

Item	1982 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or −)		
					1982 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Department of Commerce	1,801,480,000	1,364,010,000	1,734,725,000	1,744,148,000	-57,332,000	+380,138,000	+9,423,000
Department of Justice	2,608,398,000	2,644,687,000	2,704,352,000	2,705,272,000	+96,874,000	+60,585,000	+920,000
Department of State	1,753,410,000	1,896,258,000	1,867,378,000	1,864,289,000	+110,879,000	-31,969,000	-3,089,000
The Judiciary	722,543,000	851,133,000	799,340,000	792,407,000	+69,864,000	-58,726,000	-6,933,000
Related Agencies:							
Arms Control and Disarmament Agency	16,768,000	15,142,000	15,142,000	15,142,000	-1,626,000	---	---
Board for International Broadcasting	84,519,000	95,884,000	90,300,000	90,300,000	+5,781,000	-5,584,000	---
Commission on Civil Rights	12,318,000	11,626,000	11,626,000	12,729,000	+411,000	+1,103,000	+1,103,000
Commission on Security and Cooperation in Europe	404,000	550,000	550,000	550,000	+146,000	---	---
Commission on Wartime Relocation and Internment of Civilians	---	---	300,000	500,000	+500,000	+500,000	+200,000
Chrysler Corporation Loan Guarantee Program: Administrative expenses	1,356,000	1,211,000	1,211,000	1,211,000	-145,000	---	---
Equal Employment Opportunity Commission	144,739,000	144,937,000	142,545,000	144,007,000	-732,000	-930,000	+1,462,000

Federal Communications Commission	79,900,000	74,446,000	79,500,000	79,817,000	-83,000	+5,371,000	+317,000
Federal Maritime Commission	11,498,000	10,428,000	11,500,000	11,500,000	+2,000	+1,072,000	---
Federal Trade Commission	68,774,000	60,838,000	63,638,000	63,638,000	-5,136,000	+2,800,000	---
International Communication Agency	496,081,000	644,000,000	538,174,000	552,770,000	+56,689,000	-91,230,000	+14,596,000
International Trade Commission	17,803,000	19,737,000	19,150,000	19,150,000	+1,347,000	-587,000	---
Japan - United States Friendship Commission	1,998,000	1,700,000	1,700,000	1,700,000	-298,000	---	---
Legal Services Corporation	241,000,000	265,000,000	241,000,000	241,000,000	---	-24,000,000	---
Marine Mammal Commission	672,000	594,000	594,000	822,000	+150,000	+228,000	+228,000
Maritime Administration	83,389,000	87,813,000	118,413,000	111,313,000	+27,924,000	+23,500,000	-7,100,000
Office of the United States Trade Representative	9,188,000	10,100,000	10,100,000	10,100,000	+912,000	---	---
Radio Broadcasting to Cuba	---	7,700,000	---	---	---	-7,700,000	---
Securities and Exchange Commission	83,306,000	84,300,000	88,600,000	88,040,000	+4,734,000	+3,740,000	-560,000
Small Business Administration	569,945,000	378,700,000	529,729,000	547,878,000	-22,067,000	+169,178,000	+18,149,000
U.S. Metric Board	2,000,000	---	---	---	-2,000,000	---	---
Grand total	8,811,489,000	8,670,794,000	9,069,567,000	9,098,283,000	+286,794,000	+427,489,000	+28,716,000